DURANGO FIRE PROTECTION DISTRICT
DURANGO, CO

2025 ANNUAL COMPREHENSIVE FINANCIAL REPORT

PREPARED BY THE MANAGEMENT OF THE
DURANGO FIRE PROTECTION DISTRICT

FOR THE YEAR ENDED
DECEMBER 31, 2025

DURANGO FIRE PROTECTION DISTRICT
ANNUAL COMPREHENSIVE FINANCIAL REPORT
For the Year Ended December 31, 2025

Table of Contents

INTRODUCTORY SECTION

Durango Fire Protection District
142 Sheppard Drive, Durango, CO
Phone: 970 382 6001
Fax: 970 382-6028

June 23rd, 2026

To the Durango Fire Protection District Board of Directors, Durango City Council and Community:

State law requires that governmental entities publish within seven months of the close of each calendar year a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America (US GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the annual comprehensive financial report of the Durango Fire Protection District for the fiscal year ended December 31, 2025.

This report consists of management's representations concerning the finances of the Durango Fire Protection District. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive framework that is designed to protect the government's assets from loss, theft or misuse, and to compile sufficient reliable information for the presentation of the Durango Fire Protection District's financial statements in conformity with US GAAP. As management, we assert to the best of our knowledge and belief, this financial report is complete and reliable in all material respects. Any system of controls has inherent limitations, and the cost of the controls should not exceed the benefits derived. The objective is to provide reasonable, rather than absolute assurance, that the financial statements are free of any material misstatements.

The Durango Fire Protection District's financial statements have been audited by Haynie and Company, a firm of licensed, certified public accountants who regularly audit governmental entities in Colorado. The goal of the independent audit is to provide reasonable assurance that the financial statements of the Durango Fire Protection District for the fiscal year ended December 31, 2025, are free of material misstatements. The independent audit involved examining on a test basis, evidence supporting the amounts and disclosures in the financial statements and assessing the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was reasonable basis for rendering an unmodified opinion and that Durango Fire Protection District's financial statements for the year ended December 31, 2025, are fairly presented in conformity with US GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

Generally accepted accounting principles require that management provide a narrative introduction, overview and analysis to accompany the financial statements in the form of Management's Discussion and Analysis ("MD&A"). This letter of transmittal is designed to complement MD&A and should be read in conjunction with the audit. The Durango Fire Protection District's MD&A can be found immediately following the report of the independent auditors.

Profile of the Durango Fire Protection District

The Durango Fire Protection District is located in southwest Colorado in La Plata County and has a service area extending from the New Mexico state line approximately 55 miles north mainly along US Highway 550, and east/west on US Highway 160. The District surrounds the City of Durango, which is served via contract, but is not in the District proper.

The Durango Fire Protection District began service on January 1, 2014, taking over the provision of fire and emergency services from the Durango Fire & Rescue Authority (DFRA). DFRA was formed in January 2002, through an intergovernmental agreement between the City of Durango, Animas Fire Protection District, Hermosa Cliff Fire Protection District and also included the absorption of the Mercy Hospital Paramedic Ambulance system.

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In 2013, after a little over five years of work to implement, a single fire protection district was created and funded with a 15-year contract with the City of Durango. This concept was overwhelmingly approved by the voters of the Fire Districts and the City, and the Durango Fire & Rescue Authority, Animas Fire Protection District, and Hermosa Cliff Fire Protection District were all dissolved and all assets were transferred to DFPD.

The Durango Fire Protection District provides fire suppression (structural, wildland and vehicle), emergency and non-emergency medical service/ambulance service to include patient transport, rescue (water, ice, low and high angle rope, vehicle extrication), fire prevention, fire code enforcement, public education, and hazardous material response.

These services are provided to a full-time population in excess of 40,000 people in 325 square miles of southwest Colorado. The Durango Fire Protection District is funded by property tax, specific ownership taxes, contract fees for services, ambulance transport service fees, impact fees, wildland firefighting fees and miscellaneous revenue.

Durango Fire Protection District is governed by an elected board of seven members. The governing Board has fiduciary responsibilities, sets policy, and works with the Chief in establishing goals. The Board is responsible for hiring the Chief of the Department. The Chief is responsible for carrying out the policies of the Board, for management and supervision of the day-to-day operations, and for managing its employees and members.

The annual budget and budget process serve as the foundation for the Durango Fire Protection District's financial planning and control. The District Board of Directors holds a public hearing and adopts its final budget no later than December 15th each year.

Appropriations for the budget are adopted on a total fund basis (General Fund and Capital Projects Fund). The Board of Directors may make additional appropriations during the budget year for expenditures required, but not more than the amount of actual revenues exceeding budgeted revenues and unappropriated surplus for the funds. The Chief may transfer any unencumbered appropriation balance or a portion thereof from one classification of expenditure to another within the General Fund to carry out the goals and objectives of the Board of Directors and the Durango Fire Protection District.

Factors Affecting Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from a broader perspective, the specific environment within which the Durango Fire Protection District operates. The following is a recap of the economic factors impacting the Durango Fire Protection District and municipality.

Local Economy

La Plata County and the City of Durango have experienced steady population growth over the last 10 years with the population of the county increasing 8% and the population of the city increasing 13% since 2012. In the same time period, per capita personal income has increased by 64% and the median home price in the county has doubled reaching $769,000 in 2024. At the end of 2024, the unemployment rate in La Plata County was 4.0%.

Durango is the largest town in La Plata County and is a regional destination for shopping and entertainment and is also home to Fort Lewis College, a four-year liberal arts college with a student body of approximately 3,800 and faculty and staff of 772. The area is also a regional, national, and international tourist destination with well-known tourist attractions such as the Durango-Silverton Narrow Gauge Railroad and Mesa Verde National Park, numerous opportunities for outdoor recreation, and a ski area. Fort Lewis College Department of Economics has estimated that tourism generates approximately 27% of all economic activity in La Plata County.

La Plata County suffered a similar slowdown to many other areas due to Covid, however; the years since have seen an increase in housing demand potentially due to the attractiveness of the area related to higher population areas.

History of Our Finances

Property taxes are one of the major sources of revenue for the District and the fees paid by the City of Durango for fire protection and emergency services are based on property valuations. In November of 2017, the electorate of the Durango Fire Protection District as well as the citizens of the City of Durango voted to increase the mill rate for fire protection by 2.5 mills. The mill rate for the property owners in the District increased from 5.7 mills to 8.2 mills. The City residents approved the increase in property tax of 2.5 mills to supplement the 5.7 paid by the City from the General Fund.

While not relevant for the 2025 financials, it is worth noting that the voters approved an additional 4.45 mills in both the District and the City of Durango, in the fall of 2025. The additional revenue will be noted in the 2026 ACFR report.

The result of the increase in mill rate allowed the District to plan for and budget capital replacements of both rolling stock and fire stations which were not previously attainable. It also allowed us to increase staffing levels and bring pay rates for employees closer in line with state averages. In 2019 the City Council of Durango approved a Fire Impact Fee designed to fund needed capital projects and cause new growth in the community to assist in expanding fire and EMS resource availability as our community grows. In 2022, La Plata County and the portion of our district within San Juan County followed suit imposing Impact Fees. In 2024, a state law changed to allow the fire district to impose the fees instead of going through the city or counties. DFPD notified each county of the change and now collects the fees directly.

In 2020 the District was able to complete the first addition and remodel of a fire station in the past 20 years with the new capital improvement funds. Fire Station 3 was started in 2018 and completed in 2020. This project was followed directly by the construction of a new fire training facility which was completed in 2021.

Current Projects

During 2025, we completed the replacement of the downtown fire station with a new, safe and modern firehouse, for $12.5M. It will be the third capital project since the mill levy increased. The station was funded via Certificates of Participation, with semi-annual payments payable over 15 years. This is the first lease financing by DFPD, and we were fortunate to get a great interest rate of 3.77%. This project allows us to continue with our Capital Improvement Plan, replacing aged and outdated vehicles.

For rolling stock, we have ordered or replaced all of our front-line fire engines. The aggressive apparatus replacement set us up for a standard engine equipment and response, with current, manufacturer supported fire engines. In addition, we have been purchasing one ambulance per year to maintain our fleet. The ambulances get much higher miles put on them than fire apparatus, due to transports to the ER from medical calls, as well as responding on most fire calls.

Major Initiatives

As briefly addressed earlier, the taxpayers approved a mill levy increase in the fall of 2025. That money will fund a new fire station in the Three Springs subdivision. Construction is starting in August of 2026, with completion estimated around July of 2027. The funding will also support the additional 21 staff members needed for the station, apparatus for the station, additional capital funding and replacement revenue from the reduction caused from the State Legislature.

We have successfully updated our fleet and will divest ourselves of our last front-line apparatus that is 29 years old in 2026. Three ladder trucks have been purchased since 2000, updating our aged fleet. Our organization should have, by ISO standards, 4 ladder trucks with one spare. We do not have the funding to support that inventory. We will look into a fourth ladder in 4-5 years.

The District has been experiencing the same staffing issues faced by many other fire departments. The combination of high and increasing housing costs in the area with the inability to match pay rates with fire departments in larger metropolitan areas has made it difficult to get to and maintain full staffing. The strong inflation of the past few years has put tremendous pressure not only on capital costs but also operating costs.

There will continue to be pressure on revenues as the assessment rates for property tax are constantly being reduced by the State legislature. In the interest of "lowering taxes" they are reducing our revenue towards un-sustainable levels. This decline was partially offset by increases in market valuations in 2023 and new construction, but the reductions are continuing each legislative session and in elections.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Durango Fire & Rescue Authority for its annual comprehensive financial report for the fiscal years ended December 31, 2002 – 2006 then in 2010 – 2024. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

We would like to express our appreciation to Haynie & Company, the firm that serves as the Durango Fire Protection District's external auditors.

We would like to recognize the Durango Fire Protection District's Board of Directors for their unfailing leadership, its fiscal responsibility and dedication to the highest standards of professionalism and management for the District.

Respectfully submitted,

Randy Black

Eric Baker

Randy Black,
Fire Chief

Eric Baker,
Finance Director

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Durango Fire Protection District Colorado

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2024

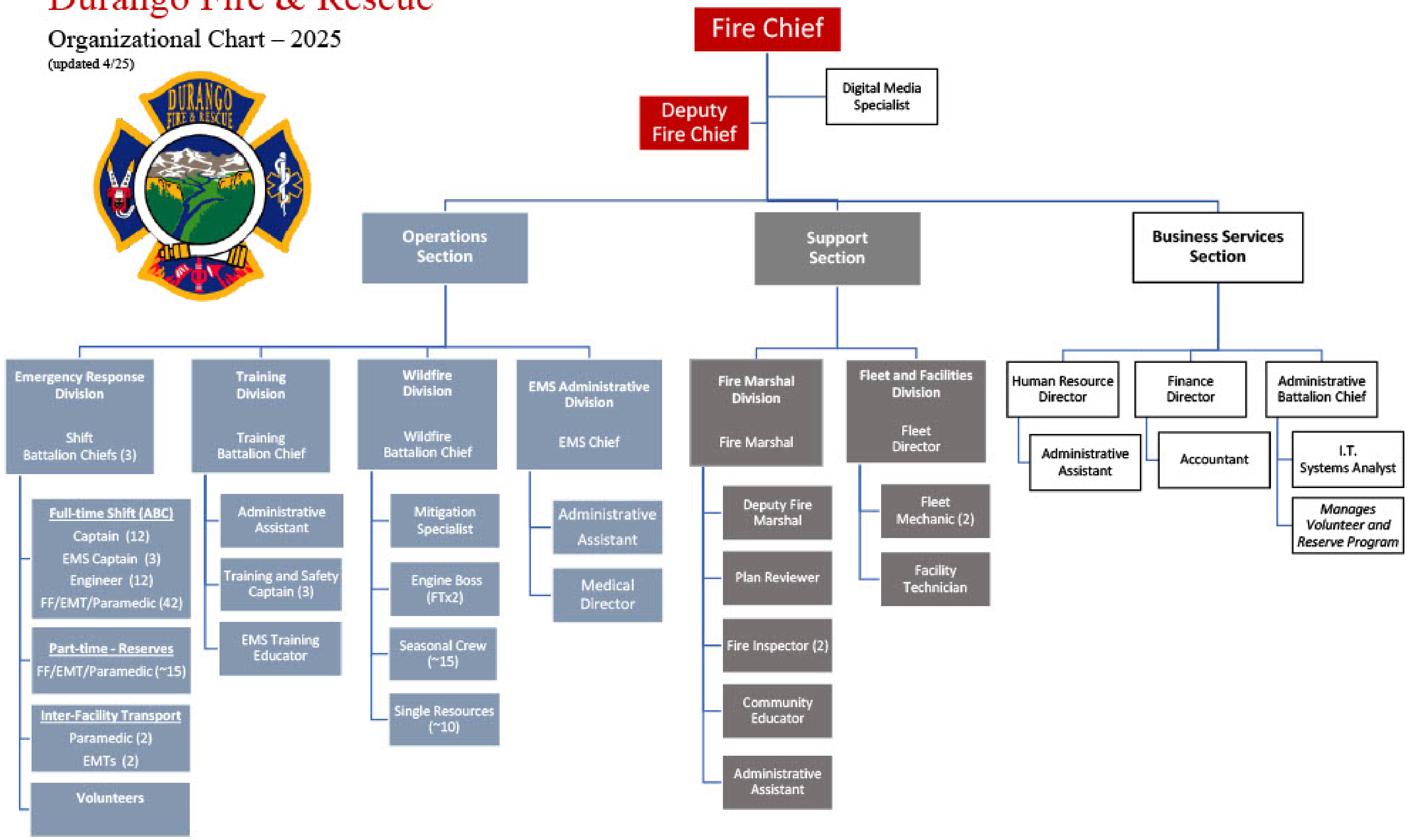
Christopher P. Morrill

Executive Director/CEO

Durango Fire & Rescue

Organizational Chart – 2025

(updated 4/25)



DURANGO FIRE PROTECTION DISTRICT 2025 ELECTED OFFICIALS

DURANGO FIRE PROTECTION DISTRICT BOARD
Karen Barger, Chairperson
John Dezendorf
Rob Farino
Samantha Gallagher
David Stokes
Tina McCallum
Lyle McKnight

DURANGO FIRE PROTECTION PENSION BOARD
Karen Barger, Chairperson
Jameson Bobbin
John Dezendorf
Rob Farino
Samantha Gallagher
David Stokes
Bill Luthy
Tina McCallum
Lyle McKnight

OUR CONTRACTING PARTNER 2025 ELECTED OFFICIALS

CITY OF DURANGO
Gilda Yazzie, Mayor
Shirley Gonzales
Jessika Loyer
Kip Koso
Dave Woodruff

FINANCIAL SECTION

Board of Directors and Management
Durango Fire Protection District

Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of Durango Fire Protection District for the year ended December 31, 2025 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Durango Fire Protection District, as of December 31, 2025 and the respective changes in financial position, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Durango Fire Protection District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Durango Fire Protection District's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery,

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intentional omissions, misrepresentations, or the override of internal control. Misstatementsare considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Durango Fire Protection District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Durango Fire Protection District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and pension schedules be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise Durango Fire Protection District's basic financial statements. The supplementary information section is presented for purposes of additional analysis and is not a required part of the financial statements. The other supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Sincerely,

Haynie

Littleton, Colorado
June 25, 2026

As the financial management of the Durango Fire Protection District (the "District"), we offer readers of these financial statements this narrative overview and analysis of the financial activities of the District for the year ended December 31, 2025. This discussion and analysis is designed to assist the reader in focusing on the significant accomplishments, financial issues and activities, and to identify any significant changes in financial position. We encourage readers to consider the information presented here in conjunction with the financial statements as a whole.

Financial Highlights

- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of its fiscal year ended December 31, 2025 by $36,139,865 (net position).

- The net position increased by $614,413 during 2025, compared to an increase of $5,357,062 during 2024.

- Total revenues for the year ended December 31, 2025 were $21,379,635 compared to total revenue of $24,881,938 in 2024.

- The Fund Balance decreased by a total of $4,982,705 during 2025 and was $11,144,751 as of December 31, 2025.

The underlying reasons for the changes in the above financial highlights are explained in detail in the "financial analysis" section of this document.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to DFPD's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-wide financial statements: The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. The governmental activity of the District is primarily providing fire and emergency services for the Durango Fire Protection District and under contract for the City of Durango.

The statement of net position presents information on all of the District's assets, liabilities, and deferred inflows/outflows with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements can be found on pages 21 - 23 of this report.

Fund financial statements: A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District currently has two funds, the General Fund which is a governmental fund and the Capital Projects Fund which is also a governmental fund.

Governmental funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. A reconciliation of the fund balance as reported in the governmental funds as the net change in fund balance to the change in net position has been provided to facilitate the comparison between governmental funds and governmental activities.

The District adopts an annual appropriated budget for its General Fund and its Capital Projects Fund. A budgetary comparison statement has been provided for these funds to demonstrate compliance with these budgets.

The governmental fund financial statements are presented on pages 24 through 27 of this report.

Fiduciary Funds*:* Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The Mark Carroll Pension Fund is not reflected in the government-wide financial statements because the resources of the fiduciary fund are not available to support the District's own programs.

Notes to the Financial Statements*:* The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29 through 69 of this report.

Required Supplemental Information: In addition to the basic financial statements and accompanying notes, this report also presents certain required supplemental information. These statements can be found on pages 70 through 73 of this report.

Other information*:* Also, this report presents certain information pertaining to the District's budget for demonstrating legal compliance with budgetary control obligations. This budgetary information can be found on pages 28 and 74 of this report.

Financial Analysis

Statement of net position: Net position, the excess of assets over liabilities, may serve, over time, as a useful indicator of a government's financial position. In the case of the District, assets exceeded liabilities by $36,139,458 at the close of the most recent fiscal year. The overall net position increased by $614,413. By far the largest portion of the District's net position (70%) is its net investment in capital assets which decreased from $27,463,623 at December 31, 2024 to $24,639,977 at December 31, 2025. This involved additions in capital assets of $22,705,887, retirement and sales of assets of $1,873,127; the movement of $15,241,370 in construction in progress related to the completion of Station 2 and depreciation expense of $1,790,095 with a decrease in accumulated depreciation of $1,747,097 related to disposed assets. This was another year of significant investment in capital during 2025 as part of our long-term capital replacement plan. These assets include apparatus, vehicles, leasehold improvements, buildings, land, equipment and construction in progress of $71,023. The District used these capital assets to provide service and consequently, these assets are not available to liquidate liabilities or for other spending.

A decrease in the fiduciary net position of DFPD pensions, driven by changes in assumptions for the Volunteer plan, caused some of the change in the statement of net position year over year. Deferred outflows related to pensions decreased by $669,499, net pension liability decreased by $30,508, and deferred inflows related to pensions increased by $11,400 decreasing the net position by $650,391 during 2025. The remainder of the decrease in the improvement of the net position relative to prior years was driven by decreases in revenue and increases in expenditures. These are discussed below.

Unrestricted net position increased from $7,090,531 at December 31, 2024 to $10,127,835 at December 31, 2025 and restricted net position decreased from $970,891 at December 31, 2024 to $890,035 at December 31, 2025. The restricted net position consists of $890,035 which is restricted for emergency reserves.

The following is a condensed comparative summary of the District's net position at December 31:

	2025	2024
Current assets	$ 24,185,323	$ 25,690,199
Capital assets	36,756,537	31,208,145
Net pension assets	-	-
Total assets	60,941,860	56,898,344
Deferred outflow of resources	4,218,005	4,888,324
Total assets and deferred outflow of resources	65,159,865	61,786,668
Current liabilities	2,678,989	2,690,534
Noncurrent liabilities	14,306,133	15,214,843
Total liabilities	16,985,122	17,905,377
Deferred inflow of resources	12,035,285	8,356,246
Net position		
Net investment in capital assets	24,639,977	27,463,623
Restricted	890,035	970,891
Unrestricted	10,609,446	7,090,531
Total net position	$ 36,139,458	$ 35,525,045

Statement of activities: The statement of activities reflects the cost of operation and the charges for services and receipt of grants offsetting those services. The statement of activities for 2025 shows expenses of $20,765,222 with a net expense (after charges for services and grants) of $12,589,006. Total general revenues were $13,203,419, leaving a change in net position of $614,413. This is a decrease of $4,742,649 from the change in net position of $5,357,062 in 2024. This change is also related to decreases in revenue.

The following is a condensed comparative summary of the District's statement of activities at December 31:

	2025	2024
General Revenue:		
Property taxes	$ 5,886,344	$ 6,677,079
Specific ownership taxes	1,041,315	1,050,037
Contract with City of Durango	5,629,135	5,828,264
Other local taxes	21,780	44,683
Interest	549,900	761,922
Other	74,945	2,278,168
Total General Revenue	$ 13,203,419	$ 16,640,153
Program Revenue:		
Charges for services	6,445,341	6,641,792
Operating Grants and contributions	584,045	300,258
Capital Grants and contributions	1,146,830	1,299,735
Gain on sale of assets	-	-
Total Program Revenue	8,176,216	8,241,785
Total Revenue	21,379,635	24,881,938
Expenses:		
Public safety	20,765,222	19,524,876
Total Expenses	20,765,222	19,524,876
Changes in Net Position	614,413	5,357,062
Net Position - Beginning of Year	35,525,045	30,167,983
Net Position - End of Year	$ 36,139,458	$ 35,525,045

Statement of revenues, expenditures, and changes in fund balance: In fiscal year 2025, the District had a deficiency of revenues over expenditures of $5,043,305 before other financing sources and uses compared to a deficiency of $4,598,045 in 2024. This was made up of an excess of revenues over expenditures of $2,174,992 in the general fund and a deficiency of $7,218,297 in the Capital Projects Fund.

After a transfer of $1,200,000 to the Capital Projects Fund, the General Fund had an increase of $974,992 and the Capital Projects Fund had a decrease of $5,957,697 after receiving the transfer from the General Fund plus funds from the sale of vehicles that were replaced. These capital investments will continue into 2026 with the anticipated construction of Station 4 and purchase of rolling stock for that station.

Expenses for general operations increased by 4.7% during 2025 with the largest increase in EMS due to an increase in response staffing for 2025. Durango Fire also has been feeling the effects of inflation putting pressure on all costs from fuel to medical supplies and has also been pushed to increase pay rates in order to attract qualified personnel experiencing a great deal of competition with agencies in larger cities who are able to afford high pay structures. Consequently pay rates were increased in 2025 by an average of 5%.

Although costs increased, revenues decreased by 5.9%, during 2025. Property taxes decreased from $6,677,079 in 2024 to $5,886,344 in 2025, a decrease of 11.8%. This decrease of $790,735 was driven by a decrease in assessed values caused when the assessment rates were reduced due to legislation from the Colorado state legislature. Revenue from the contract with the City of Durango decreased by $199,129. The fees under this contract are tied to assessed values within the City so their valuation was also affected by lower assessment rates; however, the City did not see a similar decline in assessed value due to higher numbers of new construction in the City. Ambulance income saw a decrease of $370,596 which was mostly due to a decrease in 2025 of inter-facility transports and a decrease in the EMS supplement from the State. The EMS Supplemental Payment received from the Colorado Department of Health Care Policy & Financing decreased from $1,704,331 in 2024 compared to $1,559,370 in 2025. The EMS supplemental payment is designed to reimburse ambulance providers of the cost of providing service to Medicaid beneficiaries. The decrease in the supplemental payment is reflective of a decreasing proportion of the ambulance services being provided to Medicaid recipients. Inter-facility transports decreased by $127,817 from 2024. Impact fees decreased by $102,338 due to a decrease of new construction in the District.

Material Changes

In November of 2025, the voters of the District agreed to increase the mill levy for the District by 4.45 mills from 8.2 mills to 12.65 mills. The intention of the increase was to cover the cost of building a new station in the Three Springs area of Durango, staff that station with a full-time crew, help cover operating expenses rising due to inflation, and to compensate for the State legislature reducing assessment rates.

Capital Assets and Long-term Debt

Capital Assets. The District's net capital assets as of December 31, 2025 are $36,756,537. This is an increase of $5,548,392, 18%, from December 31, 2024. Major capital asset events during the current fiscal year included the following:

- (1) Pierce Enforcer PUC Pumper
- (1) 2026 Chevy Colorado
- (7) LifePak 35 monitor/defibrillators
- Fire Blast vehicle and dumpster fire props
- Completion of Station 2
- G2 Fire Station Alerting System – Station 15

Additional information on the District's capital assets can be found in Note 4 on page 34 of this report.

Long Term Obligations: As of December 31, 2025 the District had a lease-leaseback obligation in the amount of $11,634,949. Additional information on the District's long term obligations can be found in Note 14 on page 69 of this report.

Budget Analysis

Actual expenditures were $5,821 below budgeted for the General Fund and $2,342,251 below budgeted for the Capital Projects Fund keeping the District in compliance with State law.

Requests for Information

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to the Fire Chief and the Finance Director, Durango Fire Protection District, 142 Sheppard Drive, Durango, CO 81303.

DURANGO FIRE PROTECTION DISTRICT
STATEMENT OF NET POSITION
December 31, 2025

	Governmental Activities
Current Assets	
Cash	$ 2,306,858
Investments - ColoTrust	8,047,952
Receivables:	
Due from County Treasurer	37,724
Property taxes receivable	9,775,685
Leases receivable	2,198,927
Ambulance receivables, net	998,235
Intergovernmental receivables	665,941
Other receivables	460
Prepaids	153,541
Total current assets	24,185,323
Noncurrent Assets	
Capital Assets	
Construction in progress	71,023
Land	4,902,209
Vehicles	17,432,235
Equipment	4,657,474
Building	25,858,340
Accumulated depreciation	(16,164,744)
Capital assets, net	36,756,537
Total noncurrent assets	36,756,537
Total assets	60,941,860
Deferred Outflows of Resources	
Deferred outflows related to pension	4,195,061
Deferred outflows related to OPEB	22,944
Total deferred outflows of resources	4,218,005
Total assets and deferred outflows of resources	$ 65,159,865

See accompanying notes.

STATEMENT OF NET POSITION (CONT'D)
December 31, 2025

		Governmental Activities
Current Liabilities		
Accounts payable	$	692,256
Accrued payroll		424,464
Accrued interest		38,504
Lease-lease back liability - short term		644,603
Accrued compensated balances		877,048
Other liabilities		2,114
Total current liabilities		2,678,989
Noncurrent Liabilities		
Lease-lease back liability		10,990,346
Net pension liability		2,364,213
Net OPEB liability		74,526
Accrued compensated balances		877,048
Total noncurrent liabilities		14,306,133
Total liabilities		16,985,122
Deferred Inflows of Resources		
Deferred property tax revenue		9,775,685
Deferred inflows related to leases		2,146,053
Deferred inflows related to pension		72,823
Deferred inflows related to OPEB		40,724
Total deferred inflows of resources		12,035,285
Net Position		
Net investment in capital assets		24,639,977
Restricted for:		
TABOR Amendment		890,035
Unrestricted		10,609,446
Total net position		36,139,458
Total Liabilities Deferred outflows of resources and Net Position	$	65,159,865

See accompanying notes.

DURANGO FIRE PROTECTION DISTRICT
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2025

Functions/Program Activities	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net (Expense) Revenue and Changes in Net Position: Governmental Activities
Governmental activities:					
Public safety	$ 20,765,222	$ 6,445,341	$ 584,045	1,146,830	$ (12,589,006)
Total governmental activities	20,765,222	6,445,341	584,045	1,146,830	(12,589,006)

General revenues	
Property taxes	$ 5,886,344
Specific ownership taxes	1,041,315
Contract with City of Durango	5,629,135
Other local taxes	21,780
Interest	549,900
Other	74,945
Total general revenues	13,203,419
Change in net position	614,413
Net position at beginning of the year	35,525,045
Net position at end of the year	$ 36,139,458

See accompanying notes.

DURANGO FIRE PROTECTION DISTRICT
GOVERNMENTAL FUNDS BALANCE SHEET
December 31, 2025

Assets	**General Fund**	**Capital Projects Fund**	**Total Governmental Funds**
Cash and cash equivalents	$ 869,217	$ 1,437,641	$ 2,306,858
Investments - ColoTrust	6,074,777	1,973,175	8,047,952
Receivables:			
Due from County Treasurer	37,724	-	37,724
Property taxes receivable	9,775,685	-	9,775,685
Leases receivable	-	2,198,927	2,198,927
Ambulance receivables, net	998,235	-	998,235
Intergovernmental receivables	665,941	-	665,941
Due from Capital Projects Fund	178,965	-	178,965
Other receivables	460	-	460
Prepaids	153,541	-	153,541
Total assets	$ 18,754,545	$ 5,609,743	$ 24,364,288
Liabilities			
Accounts payable	$ 210,645	$ 481,611	$ 692,256
Accrued payroll	424,464	-	424,464
Payable to General Fund	-	178,965	178,965
Other liabilities	2,114	-	2,114
Total liabilities	637,223	660,576	1,297,799
Deferred Inflows of Resources			
Deferred property tax revenue	9,775,685	-	$ 9,775,685
Deferred inflows related to leases	-	2,146,053	$ 2,146,053
Total deferred inflow of resources	9,775,685	2,146,053	11,921,738
Fund Balance			
Restricted for:			
Emergency reserves	$ 890,035	-	$ 890,035
Committed for:			
Capital projects	200,000	2,803,114	3,003,114
Nonspendable for:			
Prepaids	153,541	-	153,541
Unassigned	7,098,061	-	7,098,061
Total fund balance	8,341,637	2,803,114	11,144,751
Total Liabilities, Deferred Inflows of Resources and Fund Balance	$ 18,754,545	$ 5,609,743	$ 24,364,288

See accompanying notes

DURANGO FIRE PROTECTION DISTRICT
RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET
WITH THE GOVERNMENT-WIDE STATEMENT OF NET POSITION
December 31, 2025

Fund Balances - Total Governmental Funds		$ 11,144,751
Capital assets used in governmental activities are not financial resources, and therefore, are not reported in the fund balance sheet. In the statement of net assets, the cost of these assets are capitalized and expensed over their useful lives through annual depreciation.		
Governmental capital assets	52,921,281	
Less accumulated depreciation	(16,164,744)	36,756,537
Deferred outflows are not current assets or financial resources; and deferred inflows are not due and payable in the current period and therefore are not reported in the fund balance sheet.		
Deferred outflows related to pension		4,195,061
Deferred outflows related to OPEB		22,944
Deferred inflows related to pension		(72,823)
Deferred inflows related to OPEB		(40,724)
Some liabilities, including net pension liability, and compensated absences are not due and payable in the current period and therefore are not reported in the fund balance sheet.		
Net pension liabilities		(2,364,213)
Net OPEB liability		(74,526)
Compensated absences		(1,754,096)
Lease-lease back liability		(11,634,949)
Accrued interest		(38,504)
Net position of governmental activities		$ 36,139,458

See accompanying notes.

DURANGO FIRE PROTECTION DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS
For the Year Ended December 31, 2025

	General Fund	Capital Projects Fund	Total
Revenues			
Property taxes	$ 5,886,344	$ -	5,886,344
Specific ownership taxes	1,041,315	-	1,041,315
Contract with City of Durango	5,629,135	-	5,629,135
Other local taxes	21,780	-	21,780
Other revenues			
Ambulance income, net	4,860,160	-	4,860,160
Fees for services	1,585,181	-	1,585,181
Impact Fees	-	479,563	479,563
Grants	584,045	-	584,045
City of Durango contribution for capital	-	272,052	272,052
Rental Income	-	248,010	248,010
Interest from leases	-	86,605	86,605
Interest Income	242,059	307,841	549,900
Miscellaneous income	74,945	-	74,945
Total revenues	19,924,964	1,394,071	21,319,035
Expenditures			
General government			
Fire administration	2,264,799	-	2,264,799
Fire fighting	7,785,637	59,217	7,844,854
Fire prevention	782,535	-	782,535
Fire training	839,875	-	839,875
Fire communications	223,926	-	223,926
Fire repair services	613,422	-	613,422
Emergency medical services	4,867,806	-	4,867,806
Stations and buildings	323,512	59,873	383,385
Capital outlay	48,460	7,416,057	7,464,517
Lease-lease back principal	-	620,971	620,971
Lease-lease back interest	-	456,250	456,250
Total Expenditures	17,749,972	8,612,368	26,362,340
Excess (deficiency) of revenues over (under) expenditures	2,174,992	(7,218,297)	(5,043,305)
Other financing sources and (uses)			
Transfers in (out)	(1,200,000)	1,200,000	-
Sale of assets	-	60,600	60,600
Total other financing sources and (uses)	(1,200,000)	1,260,600	60,600
Net Change in fund balance	974,992	(5,957,697)	(4,982,705)
Fund balance - Beginning of Year	7,366,645	8,760,811	16,127,456
Fund balance - End of Year	$ 8,341,637	$ 2,803,114	$ 11,144,751

See accompanying notes.

DURANGO FIRE PROTECTION DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2025

Net change in fund balance - total governmental funds	$ (4,982,705)
Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.	
Capital outlays and disposals, net	7,338,487
Depreciation expense	(1,790,095)
Governmental funds report current year contributions to pension plans and OPEB as expenditures. In the statement of activities, the cost of contributions are reclassified to deferred outflows of resources and pension and OPEB expense are reported.	
Current year pension and OPEB contributions	1,301,861
Net Pension and OPEB income/expense related to changes in pension liabilities, deferred inflows, and deferred outflows	(1,917,120)
Lease-leaseback proceeds provide current financial resources to governmental funds, but issuing increases long term liabilities in the Statement of Net Position. Repayment of lease-leaseback is an expenditure in the governmental funds, but repayment reduces long term liabilities in the Statement of Net Position.	
Payment of principal on lease-leaseback	620,971
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	
Compensated absences	43,014
Change in net position of governmental activities	$ 614,413

See accompanying notes.

DURANGO FIRE PROTECTION DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL - GENERAL FUND
For the Year Ended December 31, 2025

	Budgeted Amounts			Variance With Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Property taxes	$ 5,955,280	$ 5,955,280	$ 5,886,344	$ (68,936)
Specific ownership taxes	1,000,000	1,000,000	1,041,315	41,315
Contract with City of Durango	5,631,881	5,631,881	5,629,135	(2,746)
Other local taxes	15,000	15,000	21,780	6,780
Other revenues				
Ambulance income	9,400,000	9,600,000	9,745,412	145,412
Fees for services	940,000	1,340,000	1,585,181	245,181
Grants	306,000	306,000	584,045	278,045
Interest	240,000	240,000	242,059	2,059
Miscellaneous income	160,500	160,500	74,945	(85,555)
Total revenues	23,648,661	24,248,661	24,810,216	561,555
Expenditures				
General government				
Fire administration	2,083,050	2,083,050	2,264,799	(181,749)
Fire fighting	6,843,000	7,243,000	7,785,637	(542,637)
Fire prevention	848,300	848,300	782,535	65,765
Fire training	1,022,710	1,022,710	839,875	182,835
Fire communications	227,600	227,600	223,926	3,674
Fire repair services	644,650	644,650	613,422	31,228
Emergency medical services	9,782,735	9,982,735	9,753,058	229,677
Stations and buildings	389,000	389,000	323,512	65,488
Capital outlay	-	-	48,460	(48,460)
Contingency	200,000	200,000	-	200,000
Transfer to capital projects fund	1,200,000	1,200,000	1,200,000	-
Total Expenditures	23,241,045	23,841,045	23,835,224	5,821
Excess of revenues over (under) expenditures	407,616	407,616	974,992	567,376
Net change in fund balance	407,616	407,616	974,992	567,376
Fund balance - Beginning of Year			7,366,645	
Fund balance - End of Year			$ 8,341,637	

See accompanying notes.

Note 1 - Summary of significant accounting policies

Reporting Entity – The Durango Fire Protection District (DFPD) is a special district formed under the Special District Act (Title 32, article 1, C.R.S.) with the mission to provide fire protection, emergency medical services, rescue, hazardous material mitigation, prevention, public education and public service in the Durango region. DFPD's service area extends mainly along US Highway 550 from the New Mexico state line north into the southern portion of San Juan County and covers the City of Durango and surrounding areas.

Two thousand and fourteen was the first year of service for DFPD as these services were previously provided by the Durango Fire and Rescue Authority (DFRA). DFRA was established by an intergovernmental agreement between the City of Durango, the Animas Fire Protection District and the Hermosa Cliff Fire Protection District in 2002 with the goal of consolidating the fire and emergency services of the three entities. In addition to the fire protection services traditionally provided by these local governments, the authority assumed operation of an ambulance service that was previously part of Mercy Medical Center.

In 2006, with the success of DFRA providing consolidated operations and the goal of creating the most efficient and effective means of providing fire and emergency services; the founding members of the Authority asked the voters to establish a single fire protection district covering the service area of all three (Animas, Hermosa, and the City of Durango).

At an election held on November 7, 2006 the electors of the Authority members approved the formation of the DFPD and an establishing decree was entered by the District Court for La Plata County. Unfortunately, at the same elections the electors failed to approve a mill levy which would provide funding for the operation of the DFPD, so fire and emergency services continued to be provided by Durango Fire and Rescue Authority.

In November of 2011 the voters again declined to approve an operating mill levy. The Authority Board Members continued to believe that the consolidation of fire and emergency operations was vastly more beneficial to their constituents than each entity providing services independently, so they spent time polling citizens, determining the main objections to funding DFPD, and developed a new plan for approval of funding.

Since the property owners in the City of Durango would be most negatively impacted by a mill levy for the DFPD, the City filed a Petition for Exclusion to exclude all property within the city from DFPD. This petition was granted by the Court. On November 5, 2013 the voters of the remaining unincorporated areas within the DFPD's boundaries approved an operating mill levy of 8.2 mills. At the same election the voters of the City of Durango approved a fifteen-year agreement for DFPD to provide fire and emergency services to the City. Payment is to be made through the City's General Fund rather than by property taxes, and the contractual amount will be determined by multiplying the 8.2 mill levy applied in the unincorporated portion of the District by the assessed valuation of taxable property within the City and a pro-rata share of specific ownership taxes. The effect is that the City pays for fire and emergency services at the same level they would with a mill levy but without the property owners of the City being negatively impacted.

Based on an agreement between the Authority Members (Animas, Hermosa, and the City) and DFRA, outstanding indebtedness of AFPD and HCFPD was paid, all assets including reserve fund balances were transferred to DFPD, and DFPD began operations on January 1, 2014. Personnel were moved to DFPD. Animas Fire Protection District, Hermosa Cliff Fire Protection District, and Durango Fire and Rescue Authority were dissolved.

A Board of Directors consisting of seven members elected at large governs the District and the authority over daily operations is delegated to a Fire Chief. The Fire Chief is responsible for carrying out the policies of the Board, overseeing daily operations of the District, and hiring the department heads and other staff members.

The District staffs four stations, 24 hours per day, seven days per week. Station One is located in Bodo Industrial Park, Station Two is located in central Durango, Station Three is located in north Durango on

County Road 251, and Station Fifteen is located north of Durango and 4 miles south of the Durango Mountain Resort. Each of the staffed stations has a company that includes from four to seven career members: to include a Captain, Engineer, Firefighters and/or Paramedics. The District operates 13 stations staffed by volunteers; five of which are resident volunteer fire stations.

Government-wide and Fund Financial Statements – The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all activities of the District. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported in a single column.

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation – The District, prepares its government-wide financial statements using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Accordingly, the requirements of Statement of Governmental Accounting Standards No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments: Omnibus – an amendment of GASB Statements No. 21 and No. 34 and No. 38, Certain Financial Statement Note Disclosures have been implemented and incorporated in the District's financial statement presentation.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current year. Taxes and intergovernmental revenues associated with the current year are considered to be susceptible to accrual and so have been recognized as revenues of the current year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

In the fund financial statements, the District reports the following major governmental funds:

General Fund – The District's primary operating fund. It is currently used to account for the general financial activities of the District.

Capital Projects Fund – The District was established to designate and track funds for purchasing major capital items. The primary funding areas include apparatus purchase, station and facility development or construction and other large capital purchases such as firefighting and communications equipment. The primary source of funding for the Capital Projects Fund is the transfer of funds from the General Fund as designated by the Board of Directors of the Fire District. Payments from the City of Durango for capital contributions, impact fees collected which are to be used for capital purchases, and revenue from the sale of capital assets are included in this fund.

Net Position/Fund Balance - In the government-wide and fund financial statements, net position and fund balance are restricted when constraints placed on the use of resources are externally imposed. The District has not established a formal policy for its use of restricted and unrestricted fund balance. However, when an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the District considers restricted fund balances to have been spent first.

Fund Balance - Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: nonspendable, restricted, committed, assigned, and unassigned.
Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications describe the relative strength of the spending constraints:

- *Nonspendable fund balance* - The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to be maintained intact.
- *Restricted fund balance* – The portion of fund balance that is constrained to being used for specific purpose by external parties (such as bondholder) constitutional provision, or enabling legislation.
- *Committed fund balance* - The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by resolution adopted by the Board of Directors. The constraint may be removed or changed only by resolution adopted by the Board of Directors.
- *Assigned fund balance* - The portion of fund balance that is constrained by the government's intent to be used for specific purposes, but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.
- *Unassigned fund balance* – The residual portion of fund balance that does not meet any of the criteria described above. The general fund is the only fund that reports a positive unassigned fund balance amount.

If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's policy to use the most restrictive classification first.

Operating Revenues and Expenses – The Authority's operating revenues and expenses consist of revenues earned and expenses incurred in providing fire protection and emergency medical services. Major sources of operating revenues are property taxes, specific ownership taxes, fees from the District's contract with the City of Durango, and ambulance fees. Property taxes attach as an enforceable lien on property as of December 31 and are levied on January 1 of the following year. Taxes are payable either in two installments due on the last day of February and June 15, or in full on April 30. La Plata County and San Juan County, through their Treasurer's Offices, bill and collect property taxes for the District.

Capital Assets – Contributed Equipment – On December 31, 2013, Animas Fire Protection District, Durango Fire and Rescue Authority, and Hermosa Cliff Fire Protection District transferred all assets to the District. These assets have been valued at historical cost less accumulated depreciation at the date of transfer.

Capitalization Policy – Costs to acquire additional capital assets, which replace existing assets or otherwise prolong their useful lives, are capitalized for equipment, buildings and other related costs and furniture and equipment. The District utilizes a capitalization threshold of $5,000.

Depreciation Policy – Depreciation of equipment, building improvements, and furniture and equipment is computed using the straight-line method over the estimated useful lives of the assets as follows:

Heavy vehicles	20 years
Medium vehicles	10 years
Light vehicles	7 years
Equipment	5-7 years
Building improvements	20 years

Prepaid Items – Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Accrued Compensated Absences – Accrued compensated absences includes accumulated vacation pay and sick leave expected to be used or paid.

Restricted Net Position – Restricted net position is comprised of emergency reserves required by state TABOR requirements.

Committed Net Position – Committed net position is comprised of impact fee payments received from developers and homebuilders that are restricted for capital purchases, capital contributions from the City of Durango which are restricted by contract for building a new downtown fire station and funds the Board of Directors has committed for capital projects. Funds are committed either through contracts the Board enters on behalf of the District or by formal motions of the Board of Directors.

Deposits and Investments – The District's cash and cash equivalents are considered to be cash on hand, demand deposits, investments in COLOTRUST Plus+ (an external investment pool) and certificates of deposit.

Investments for the Authority are reported at fair value.

Budgets and Budgetary Accounting – The District follows the following procedures as required by Colorado State Statutes in establishing budgetary data:

The Chief directs the preparation of the proposed budget for the year commencing the following January 1 and submits the proposed budget to the District's Board of Directors in a timely manner. The operating budget includes proposed expenditures and the proposed means for paying for such expenditures.

On or before October 15 of each year the District submits a draft budget to the Board of Directors, setting forth anticipated expenses and revenues necessary to fund the District for the following calendar year. The District's proposed budget specifies the amount of funding, along with the method of calculation of fees, sought from the City of Durango to fund the District's operation.

A public hearing on the proposed budget must be held by the District prior to December 15th before final adoption of the budget is required.

Appropriations for the budget are adopted on a total fund basis (General Fund). The Board of Directors may make additional appropriations during the budget year for expenditures; however, appropriations may not be in excess of available revenues and beginning fund balance. The Board of Directors made one additional appropriation in 2025.

The budget is adopted on the modified accrual basis of accounting.

Appropriations lapse at the end of the year.

New Accounting Pronouncements

Statements with a 2025 implementation: No. 102, "Certain Risk Disclosures." – No impact

Note 2 – Deposits and Investment

Deposits – The Colorado Public Deposit Protection Act, ("PDPA") requires that all units of local government deposit cash in eligible public depositories. State regulators determine eligibility. Amounts deposited in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group. The fair value of the collateral must be equal to 102% of the aggregate uninsured deposits.

Federal Deposit Insurance Corporation coverage for government accounts is $250,000 per official custodian. At December 31, 2025, the District's cash deposits had a book balance of $2,306,858 and a corresponding bank balance of $2,396,806. The difference between the book and bank balances is due to outstanding checks and deposits not yet processed by the banks. Of the bank balance, $750,000 was covered by federal depository insurance. The remainder of the bank balance, $1,646,806 was collateralized with securities held by the pledging financial institution and covered by eligible collateral as determined by PDPA.

Investments – At December 31, 2025 the District had investments in a Colotrust Plus+ pool of $8,047,952 held by Colotrust of Colorado an external investment pool. The Colorado Division of Securities administers and enforces the requirements creating and operating Colotrust. The reported value of these pools is the same as the fair value of the pools shares and is measured at the net asset value. Credit risk and interest risk information is not available for the FPPA Members Benefit Investment Fund external investment pool. The Colotrust Plus+ is rated AAAm by Standard and Poor with an average maturity of 35 days.

Interest Rate Risk – In order to minimize the risk that the fair value of securities in the portfolio will fall due to changes in market interest rates, the District's investment policy requires the investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity. The policy also emphasizes investing in shorter-term securities, money market mutual funds, or similar investment pools.

Note 3 – Due From Governmental Agencies

Due from governmental agencies consists of the following:

		2025
National Wildland Fires	$	474,939
Federal grants receivable		66,981
City of Durango - SOT Calculation		124,021
Totals	$	665,941

Note 4 – Capital Assets

Capital assets are summarized as follows:

	January 1, 2025	Additions	Retirements	December 31, 2025
Depreciable assets				
Vehicles	$ 18,397,475	$ 656,810	$ (1,622,050)	$ 17,432,235
Equipment	4,157,614	499,860	-	4,657,474
Buildings and leasehold improvements	13,688,216	12,421,201	(251,077)	25,858,340
Non-depreciable assets				
Land	2,082,040	2,820,169	-	4,902,209
Construction in progress	6,184,377	6,307,847	(12,421,201)	71,023
Non-depreciable assets - Building	2,820,169	-	(2,820,169)	-
	47,329,891	22,705,887	(17,114,497)	52,921,281
Accumulated depreciation				
Vehicles	(9,387,857)	(877,129)	1,622,050	(8,642,936)
Equipment	(2,712,034)	(424,080)	-	(3,136,114)
Buildings and leasehold improvements	(4,021,855)	(488,886)	125,047	(4,385,694)
	(16,121,746)	(1,790,095)	1,747,097	(16,164,744)
Total capital assets	$ 31,208,145	$ 20,915,792	$ (15,367,400)	$ 36,756,537

The District utilizes a capitalization threshold of $5,000.

As of July 1, 2025, the new downtown Station 2 was put into service and all construction work was completed by the end of 2025. The cost of building the new station of $12,421,201 was moved out of Construction in progress and moved into Buildings and leasehold improvements and the cost of acquiring the property of $2,820,169 was moved out of Non-depreciable assets – Building and moved into Land.

Note 5 – Pensions

The District currently maintains four (4) separate pension and retirement plans. The plans cover paid participating firefighters hired prior to associating with FPPA ("Old Hires" prior to January 1, 1993), new hires, paid administrative personnel and all volunteer firefighters. On January 1, 1993, the District's local volunteer and "old hire" Pension Fund affiliated with the Fire and Police Pension Associations' (FPPA) Fire and Police Members' Benefit Fund under the Colorado Revised Statutes, 31-30-005(l)(k), as amended, at which time all plan assets were transferred to FPPA for administrative purposes. Under the FPPA affiliation agreement, the District is responsible for the collection and transmission of all contributions to the local Pension Fund. The FPPA is responsible for the physical safekeeping and investing of such contributions as well as for making the appropriate and legally authorized payments of pension benefits and other expenses of the plan.

In the Statement of Net Position, all net pension liabilities have been aggregated and reported as follows:

	Net Pension Liability	**Deferred Outflows of Resources**	**Deferred Inflows of Resources**
Volunteer Plan	$ 1,023,559	$ 404,411	$ 26,696
FPPA Plan	0	3,173,102	46,127
PERA Plan	1,340,654	617,548	0
Total	$ 2,364,213	$ 4,195,061	$ 72,823

As of December 31,2025, the deferred inflows and outflows of resources resulting from all pension plans are comprised as follows:

	Deferred Outflows of Resources	**Deferred Inflows of Resources**
Differences between actual and expected experience	$ 1,575,847	$ 72,823
Changes in assumptions	676,462	0
Net difference between projected and actual investment earnings	430,945	0
Change in proportionate share	231,785	0
Contributions subsequent to the measurement date	1,280,022	0
Total	$ 4,195,061	$ 72,823

Deferred outflows of resources of $1,280,022, related to contributions subsequent to the measurement date, will reduce the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense (income) as follows:

Year ended December 31:	
2026	$ 1,010,154
2027	1,374,701
2028	(177,897)
2029	13,845
2030	243,069
Thereafter	378,344

Total	$ 2,842,216

The total pension plan expense for 2025 was $1,930,413.

Volunteer Plan

Plan description. The District has established the Volunteer Firefighters' Pension Plan (the "Plan"). As of January 1, 2025, the actuarial valuation date the Plan had 95 retirees and beneficiaries, 5 inactive, nonretired members, and 11 active members.

The Fire & Police Pension Association (FPPA) administers an agent multiple-employer Public Employee Retirement System (PERS). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPA issues a publicly available annual comprehensive financial report that can be obtained at http://www.FPPAco.org. Once in the site, locate the site map at the bottom of the web page and you will find the 'Annual Report' link.

Benefits provided. Any firefighter who has both attained the age of 50 and completed 20 years of active service shall be eligible for a monthly pension. Pro rata pensions would apply to volunteers who reached 50 years of age and had between 10 and 20 years of service. A firefighter, who is disabled in the line of duty and whose disability is of such character and magnitude as to deprive the firefighter of earning capacity which extends beyond one year, shall be compensated in an amount determined by the Pension Board. The Plan also provides for a lump-sum burial benefit upon the death of an active or retired firefighter. Spouses of deceased firefighters may receive benefits as authorized by State statute.

Funding Policy. Actuarially determined contribution rates are calculated as of January 1 of odd numbered years. Although there was an actuarial valuation as of January 1, 2025, that report wasn't completed until the middle of the year. Since the reports come out well after budgets are set for the year, there is a one-year lag in the contribution rates. The actuarial valuation as of January 1, 2023 determined the contribution amounts for 2025.

For the measurement periods ended December 31, 2025, the District contributed $200,000 and the State of Colorado contributed $38,552 towards meeting the unfunded liability.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

At December 31, 2025, the District reported a net pension liability of $1,023,559, the liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2025, and a measurement date of December 31, 2024. The measurement date is within one year of the plan sponsor's fiscal year end of December 31, 2025 and may be used for December 31, 2025 reporting purposes.

For the year ended December 31, 2025, the District recognized pension expense related to this plan of $448,027. At December 31, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	**Deferred Inflows of Resources**
Differences between actual and expected experience	$ 0	$ 26,696
Changes in assumptions	109,120	0

Net difference between projected and actual investment earnings	95,291	0
Change in proportionate share	0	0
Contributions subsequent to the measurement date	200,000	0
Total	$ 404,411	$ 26,696

The $200,000 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	
2026	$ 128,431
2027	137,122
2028	(58,704)
2029	(29,134)
2030	0
Thereafter	0
Total	$ 177,715

Actuarial assumptions: The actuarial assumptions are associated with the Actuarially Determined Contribution for the Fiscal Year Ending December 31, 2024. The actuarial assumptions were changed for the Actuarial Valuation as of January 1, 2025 and as such, the Total Pension Liability was measured using those assumptions as follows:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar Open
Remaining Amortization Period	20 years
Asset valuation Period	5-year smoothed fair value
Inflation	2.50%
Salary Increases	N/A
Investment Rate of Return	7.00%
Retirement Age	50% per year of eligibility until 100% at age 65.

Mortality	Pre-retirement: Pub-2010 Safety Healthy Employee Mortality Tables for males and females, amount-weighted, projected with the MP-2020 Ultimate projection scale, 60% multiplier for off-duty mortality. Post-retirement: Pub-2010 Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, projected with the MP-2020 Ultimate projection scale. Disabled: Pub-2010 Public Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, set forward five years projected with the MP-2020 Ultimate projection scale, with minimum probability of 3.5% for males and 2.5% for females.

Discount rate. Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 6.00%; the municipal bond rate is 4.08% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 6.00%.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2024 are summarized in the following table:

Asset Class	**Target Allocation**	**Long-Term Expected Nominal Rate of Return**
Liquidity	4.0%	4.2%
Fixed Income - Rates	7.0%	5.0%
Fixed Income - Credit	7.0%	6.5%
Diversifiers	9.0%	5.7%
Long Short	6.0%	6.2%
Global Public Equity	33.0%	7.0%
Private Markets	34.0%	8.8%
Total	**100%**	

Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following presents the plan's net pension liability/(asset), calculated using a Single Discount Rate of 7.00%, as well as what the plan's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

Discount Rate	Projected Net Pension (Asset) Liability
1% Decrease to 5%	$1,745,983
Single Discount Rate (6%)	$1,023,559
1% Increase to 7%	$415,034

"Old Hire" Employee Plan

Plan Description: The District no longer contributes to the City of Durango Old Hire Firemen Plan ("Old Hire Plan") a cost sharing, multiple-employer, defined benefit plan. The City of Durango, Colorado ("City") makes contributions to those certain paid firefighters and policemen hired by the City prior to April 8, 1978 and provides retirement benefits to plan members and their beneficiaries. Cost-of-living adjustments are provided at the discretion of the City Council of the City. The Old Hire Plan is administered by the Fire and Police Pension Association of Colorado ("FPPA") Title 31 of the Colorado Revised Statutes, as amended, assigns the authority to establish and amend benefit provisions of the plan to the City Council with input of the Pension Board. FPPA issues a publicly available annual financial report that includes the assets of the plans and separate biennial actuarial reports for each of the plans. The reports may be obtained by writing to FPPA, 5290 DTC Parkway, Suite 100, Greenwood Village, Colorado, 80111, or by calling FPPA at 1-800-770-3772.

Funding Policy: The District has no employees that are members in the Old Hire Plan. The plan received a favorable determination for a Deferred Retirement Option Plan (DROP) amendment from the Internal Revenue Service in December of 2001. The amendment allows active members to elect to have a monthly benefit, along with their current employee contributions to the plan (8%), deposited into a separate account while they continue to be employed. However, they must terminate from the District no later than five years after the election. The District has no contribution requirement due to this amendment.

Pension Assets, Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions: The City of Durango records the pension liabilities for this pension on their financial statements.

Paid Fire Personnel Plan

State Fire and Police Pension Plan (FPPA)

The following information presented is from the Statewide Retirement Plan (SRP) GASB 68 report which has a measurement date of December 31, 2024.

Plan Description

Durango Fire Protection District participates in the Statewide Retirement Plan (SRP), a cost-sharing multiple-employer defined benefit pension plan. The Plan consists of four components: Defined Benefit Component, Hybrid Defined Benefit Component, Social Security Component and Money Purchase Component. The Plan currently has 229 participating employer fire and police departments.

The Defined Benefit Component and Social Security Component cover substantially all full-time employees of participating fire or police departments in Colorado hired on or after April 8, 1978, provided that they are not already covered by a statutorily exempt plan. Employers once had the option to withdraw from the Plan, but a change in state statutes eliminated this option effective January 1, 1988, unless the employer elects and is determined to be eligible to participate in the Statewide Money Purchase Plan.

In 2003, legislation was enacted that allows departments who cover their firefighters and police officers in money purchase plans to elect coverage under the Plan. As of August 5, 2003, clerical and other personnel from fire districts whose services are auxiliary to fire protection may also participate in the Plan. As of January 1, 2020, Colorado police and sheriff departments who participate in Social Security have the option of affiliating for coverage under the Plan.

The Plan assets are in the Fire & Police Members' Benefit Investment Fund Long-Term Pool and the Fire & Police Members' Self-Directed Investment Fund (for Deferred Retirement Option Plan (DROP) assets and Money Purchase Component assets). The Long-Term Pool is designed primarily for open plans with a longer time horizon, appropriate risk tolerance, and lower liquidity needs. The investment return assumption is 7.00 percent.

Members participating in DROP or in the Money Purchase Component choose among various investment options offered by an outside investment manager.

The Plan is administered by the Fire & Police Pension Association of Colorado (FPPA). FPPA issues a publicly available annual comprehensive financial report that can be obtained on FPPA's website at http://www.FPPAco.org.

Description of Benefits

The FPPA Board of Directors may change the retirement age on an annual basis, depending upon the results of the actuarial valuation and other circumstances. The Normal Retirement Age should not be less than age 55 or more than age 60. Any member with at least 25 years of service may retire at any time after age 55 and shall be eligible for a normal retirement pension. Members with combined age and years of service totaling 80 or more, with a minimum age of 50 also qualify for a normal retirement pension.

A member is eligible for retirement after attainment of age 55 with at least five years of credited service.

A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis.

The annual retirement benefit for the Defined Benefit Component is 2.0 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent of the average of the member's highest three years' base salary for each year of service thereafter.

Beginning January 1, 2007, the annual normal retirement benefit for the Social Security Component is 1.0 percent of the average of the member's highest three years base salary for each year of credited service up to then years plus 1.25 percent of the average of the member's highest three years' base salary for each year thereafter. Prior to 2007, the benefit for members of the Social Security Component will be reduced by the amount of social security income the member receives annually, calculated as if the social security benefit started as of age 62.

The annual retirement benefit of the Hybrid Defined Benefit Component is 1.9 percent of the average of the member's highest three years' base salary for each year of credited service through December 31, 2022 and 1.5 percent of the average of the member's highest three years' base salary for each year of credited service after January 1, 2023.

Benefits paid to retired members and beneficiaries may be increased annually on October 1 via cost of living adjustment (COLA). COLAs may be compounding or non-compounding. The increase in benefits, if any, is based on the FPPA Board of Director's discretion. Compounding COLAs can range from 0 percent to the higher of 3 percent or the Consumer Price Index for Urban Wage Earners and Clerical Workers. Non-compounding COLAs take into consideration the investment returns, compounding COLAs and other economic factors. COLAs may begin once the retired member has been receiving retirement benefits for at least 12 calendar months prior to October 1.

Upon termination, the vested account balance within the Money Purchase Component becomes available to the member.

Upon termination, a member may elect to have their member contributions, along with 5.0 percent as interest, returned as a lump sum distribution in lieu of a retirement benefit.

Contributions

Contribution rates for the Plan are set by state statute. The FPPA Board of Directors may further increase the required contributions, equally between employer and member, upon approval through an election of both employers and members.

Members of the Defined Benefit Component contribute 12.0 percent of base salary. In 2020, legislation was enacted to increase the employer contributions rate to the Plan beginning in 2021. Employer contribution rates will increase 0.5 percent annually through 2030 to a total of 13.0 percent of base salary. These increases result in a combined contribution rate of 25.0 percent of base salary in 2030. In 2024, the total combined member and employer contribution rate was 22.0 percent.

Contributions from Defined Benefit Component members and employers of plans reentering the Defined Benefit Component are established by resolution and approved by the FPPA Board of Directors. The continuing rate of contribution for reentry groups is determined for each reentry group. The additional contribution amount is determined locally and may be paid by the member, the employer or split 50/50. Per the 2020 legislation, the required employer contribution rate for reentry departments also increases 0.5 percent annually. These increases result in a minimum combined contribution rate of 25.2 percent in 2030. In 2024, the total minimum required member and employer contribution rate was 22.2 percent.

A member of the Plan may elect to make voluntary after-tax contributions to the Money Purchase Component of the Plan. Additional voluntary contributions from the employer are made on a pre-tax basis.

Within the Money Purchase Component, members are always fully vested in their own contributions, as well as the earnings on those contributions. Vesting in the employer’s contributions within the Money Purchase Component, and earnings on those contributions occurs according to the vesting schedule set by the plan document at 20 percent per year after the first year of service and to be 100 percent vested after five years of service or the attainment of age 55. Employer and member contributions are invested in funds at the discretion of members.

A member of the Plan may elect to make voluntary after-tax contributions to the Money Purchase Component of the Plan. Additional voluntary contributions from the employer are made on a pre-tax basis.

Pension

At December 31, 2025, the District reported a liability of $0 for its proportionate share of the net pension liability. The net pension liability as of December 31, 2024, is based upon the January 1, 2025, actuarial valuation. The actuarially determined contributions as of December 31, 2024, are based upon the January 1, 2024, actuarial valuation.

The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At December 31, 2024, the District's proportion was approximately 0.61369 percent, a decrease of 0.01844 percent from the prior year.

Actuarial Assumptions

The actuarial valuations for the Statewide Retirement Plan were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2024. The valuations used the following actuarial assumption and other inputs:

	Total Pension Liability	Actuarial Determined Contributions
Actuarial Valuation Date	January 1, 2025	January 1, 2024
Actuarial Method	Entry Age Normal	Entry Age Normal
Amortization Method	N/A	Level % of Payroll, Open
Amortization Period	N/A	30 Years
Long-term Investment Rate of Return, net*	7.0%	7.0%
Projected Salary Increases*	4.25% - 11.75%	4.25% - 11.75%
Cost of Living Adjustments (COLA)	0%	0%
*Includes Inflation at	2.5%	2.5%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, and then projected using the ultimate values of the MP-2020 projection scale for all years. The pre-retirement mortality assumption uses Pub-2010 Safety Healthy Employee Mortality Tables for males and females, amount-weighted, and then projected with the MP-2020 Ultimate projection scale. The pre-retirement non-duty mortality tables are adjusted to 60% multiplier. The on-duty mortality rate is 0.00015.

For determining the actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2023 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Company, based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2024. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2024 are summarized in the following table:

Asset Class	**Target Allocation**	**Long-Term Expected Real Rate of Return**
Global Equity	33%	7.00%
Equity Long/Short	6%	6.20%
Private Markets	34%	8.80%
Fixed Income - Rates	7%	5.00%

Fixed Income - Credit	7%	6.50%
Absolute Return	9%	5.70%
Cash	4%	4.20%
Total	**100%**	

Discount Rate

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the Statewide Retirement Plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The COLA assumption reflects the true nature of Board's Benefits Policy which includes a variable COLA and supplemental payments. Consistent with Board's policy, the COLA assumption will fluctuate from year to year depending on plan experience and is the long-term COLA assumption which results in no Net Pension Asset. If current assets do not support Total Pension Liabilities using a COLA assumption of greater than 0.00%, then a COLA assumption of 0.00% will be used and a Net Pension Liability will be reported.

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00 percent; the municipal bond rate is 4.08 percent (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting single discount rate is 7.00 percent.

Sensitivity Analysis

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 7.00 percent, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is one percent lower or one percent higher:

Discount Rate	Projected Net Pension (Asset) Liability
1% Decrease to 6%	$2,994,741
Single Discount Rate (7%)	$0
1% Increase to 8%	$0

The net pension liability of $0 reflects a reserve for cost of living adjustments and to manage adverse experience of $143,757,639 at a 7.00 percent discount rate and $666,904,279 at a 8.00 percent discount rate.

Other Information

For the year ended December 31, 2025, the District recognized a pension expense of $1,162,533. At December 31, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	**Deferred Inflows of Resources**
Differences between actual and expected experience	$1,474,684	$46,127
Changes in assumptions	527,776	0
Net difference between projected and actual investment earnings	209,493	0
Change in proportionate share	220,507	0
Contributions subsequent to the measurement date	740,643	0
Total	$3,173,102	$46,127

The $740,643 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	
2025	$ 625,859
2027	917,191
2028	94,349
2029	127,521
2030	243,069
Thereafter	378,342
Total	$2,386,332

The average of the expected remaining service lives of all members in the plan, including active and inactive members, is 8.3043 years determined as of the beginning of the December 31, 2024 measurement period.

Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Fire & Police Pension Association of Colorado financial report.

Administrative Personnel Plan

Defined Benefit Pension Plan

Summary of Significant Accounting Policies

Pensions. Durango Fire Protection District participates in the Local Government Division Trust Fund (LGDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the LGDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the Pension Plan

Plan description. Eligible employees of the Durango Fire Protection District are provided with pensions through the LGDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Benefits provided as of December 31, 2024. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the LGDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of December 31, 2025: Eligible employees of, Durango Fire Protection District and the State are required to contribute to the LGDTF at a rate set by Colorado statute. The contribution requirements for the LGDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Employee contribution rates for the period of 1/1/2025, through 12/31/2025 are summarized in the following table:

	January 1, 2024 Through December 31, 2024	January 1, 2025 Through December 31, 2025
Employee contribution (all employees other than Safety Officers)	9.00%	9.00%

*Contribution rates for the LGDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

The employer contribution requirements for all employees other than Safety Officers are summarized in the following table:

	January 1, 2024 Through December 31, 2024	January 1, 2025 Through December 31, 2025
Employer contribution rate	11.00%	11.00%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02%)	(1.02%)
Amount apportioned to the LGDTF	9.98%	9.98%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	2.20%	2.20%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	1.50%	1.50%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	0.08%	0.11%
Total employer contribution rate to the LGDTF	**13.76%**	**13.79%**

*Contribution rates for the LGDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the LGDTF in the period in which the compensation becomes payable to the member and the Durango Fire Protection District is statutorily committed to pay the contributions to the LGDTF. Employer contributions recognized by the LGDTF from the Durango Fire Protection District were $339,379 for the year ended December 31, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources related to Pensions

The net pension liability for the LGDTF was measured as of December 31, 2024, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023. Standard update procedures were used to roll-forward the TPL to December 31, 2024. The Durango Fire Protection District's proportion of the net pension liability was based on Durango Fire Protection District contributions to the LGDTF for the calendar year 2024 relative to the total contributions of participating employers.

At December 31, 2025, the Durango Fire Protection District reported a liability of $1,340,654 for its proportionate share of the net pension liability.

At December 31, 2024, the Durango Fire Protection District proportion was 0.21850%, which was an increase of 0.00454% from its proportion measured as of December 31, 2023.

For the year ended December 31, 2025 the Durango Fire Protection District recognized pension expense of $319,853. At December 31, 2025 the Durango Fire Protection District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	$101,163	$0
Changes of assumptions or other inputs	39,566	0
Net difference between projected and actual earnings on pension plan investments	126,161	0
Changes in proportion and differences between contributions recognized and proportionate share of contributions	11,278	0
Contributions subsequent to the measurement date	339,379	N/A
Total	$617,547	$0

$339,379 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	
2026	$ 255,864

2027	320,388
2028	(213,542)
2029	(84,542)
2030	0
Thereafter	0
Total	$ 278,168

Actuarial assumptions. The December 31, 2023, actuarial valuation used the following actuarial cost method and key actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation:	
Members other than Safety Officers	3.20%-11.30%
Safety Officers	3.20%-12.40%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07	1.00%
and DPS benefit structure (compounded annually)	
PERA benefit structure hired after 12/31/06[1]	Financed by the AIR

[1] Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

As of the December 31, 2024, measurement date, the FNP and related disclosure components for the Local Government Division reflect additional payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the Local Government Division Trust Fund and HCTF were $0.486 million and $0.020 million, respectively.

All mortality assumptions are developed on a benefit-weighted basis and apply generational mortality. Note that in all categories, displayed as follows, the mortality tables are generationally projected using scale MP-2019.

Pre-Retirement	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubG-2010 Employee	N/A

Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubG-2010 Healthy Retiree	**Males**: 94% of the rates prior to age 80/ 90% of the rates age 80 and older

		Females: 87% of the rates prior to age 80/ 107% of the rates age 80 and older

Post-Retirement (Beneficiary), Non-Disabled	Mortality Table	Adjustments, as Applicable
All Beneficiaries	Pub-2010 Contingent Survivor	**Males**: 97% of the rates for all ages **Females**: 105% of the rates for all ages

Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubNS-2010 Disabled Retiree	99% of the rates for all ages

The actuarial assumptions used in the December 31, 2023, valuations were based on the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by the PERA Board on November 20, 2020.

Based on the 2024 experience analysis, dated January 3, 2025, for the period January 1, 2020, to December 31, 2023, revised actuarial assumptions were adopted by PERA's Board on January 17, 2025, and were effective as of December 31, 2024. The following assumptions were reflected in the roll forward calculation of the total pension liability from December 31, 2023, to December 31, 2024.

Salary increases, including wage inflation:	
Members other than Safety Officers	3.40%-13.00%

Salary scale assumptions were altered to better reflect actual experience.

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

The estimated administrative expense as a percentage of covered payroll was increased from 0.40% to 0.45%.

The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on the experience. All mortality assumptions are developed on a benefit-weighted basis. Note that in all categories, displayed as follows, the mortality tables are generationally projected using the 2024 adjusted MP-2021 projection scale.

Pre-Retirement	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubG-2010 Employee	N/A

Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers		**Males**: 90% of the rates for all ages

	PubG-2010 Healthy Retiree	**Females**: 85% of the rates prior to age 85/ 105% of the rates age 85 and older

Post-Retirement (Beneficiary), Non-Disabled	Mortality Table	Adjustments, as Applicable
All Beneficiaries	Pub-2010 Contingent Survivor	**Males**: 92% of the rates for all ages **Females**: 100% of the rates for all ages

Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubNS-2010 Disabled Retiree	95% of the rates for all ages

The long-term expected return on plan assets is monitored on an ongoing basis and reviewed as part of periodic experience studies prepared every four years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the 2024 Experience Study report dated January 3, 2025.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the November 15, 2019, meeting, and again at the Board's September 20, 2024, meeting. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	51.00%	5.00%
Fixed Income	23.00%	2.60%
Private Equity	10.00%	7.60%
Real Estate	10.00%	4.10%
Alternatives	6.00%	5.20%
Total	**100.00%**	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Discount rate. The discount rate used to measure the TPL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the required adjustments resulting from the 2018 and 2020 AAP assessments. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- As of the December 31, 2024, measurement date, the FNP and related disclosure components for the Local Government Division reflect additional payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. The additional disaffiliation payment allocations to the Local Government Division Trust Fund and HCTF were $0.486 million and $0.020 million, respectively.

Based on the above assumptions and methods, the LGDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the Durango Fire Protection District proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.25%) or 1-percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension	$2,934,422	$1,340,654	$1,706

Pension plan fiduciary net position. Detailed information about the LGDTF's FNP is available in PERA's ACFR which can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Notes to the Required Supplementary Information

Note 1—Significant Changes in Plan Provisions Affecting Trends in Actuarial Information
2024 Changes in Plan Provisions Since 2023

- As of the December 31, 2024, measurement date, the FNP and related disclosure components for the Local Government Division reflect additional payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the Local Government Division Trust Fund and HCTF were $0.486 million and $0.020 million, respectively.

Note 2—Significant Changes in Assumptions or Other Inputs Affecting Trends in Actuarial Information
2024 Changes in Assumptions or Other Inputs Since 2023

- Salary scale assumptions were altered to better reflect actual experience.

- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

- The Pub-2010 Public Retirement Plans Mortality base tables were retained for purposes of active, retired, disabled, and beneficiary lives, with revised adjustments for credibility and gender, where applicable. In addition, the applied generational projection scale was updated to the 2024 adjusted scale MP-2021.

- The estimated administrative expense as a percentage of covered payroll was increased from 0.40% to 0.45%.

<u>Defined Contribution Pension Plans</u>

<u>Defined Contribution Retirement Plan (PERA DC Plan)</u>

Plan Description – Eligible employees of the LGDTF hired on or after January 1, 2019, have the option to participate in the LGDTF, a cost-sharing multiple-employer defined benefit pension plan, or the Defined Contribution Retirement Plan (PERA DC Plan).

The PERA DC Plan is an Internal Revenue Code Section 401(a) governmental profit-sharing defined contribution plan. Title 24, Article 51, Part 15 of the C.R.S., as amended, assigns the authority to establish Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERA DC Plan. That report can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Funding Policy – All participating employees in the PERA DC Plan and the Durango Fire Protection District are required to contribute a percentage of the participating employees' PERA-includable salary to the PERA DC Plan. The employee and employer contribution rates for the period, 1/1/2025 through 12/31/2025 are summarized in the following tables:

	January 1, 2024 Through December 31, 2024	January 1, 2025 Through December 31, 2025
Employee Contribution Rates:		
All employees other than Safety Officers	9.00%	9.00%
Employer Contribution Rates:		

On behalf of all employees other than Safety Officers	10.00%	10.00%

*Contribution rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Additionally, the employers are required to contribute AED, SAED, and other statutory amounts for employees other than Safety Officers to the LGDTF, as follows:

	January 1, 2024 Through December 31, 2024	January 1, 2025 Through December 31, 2025
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	2.20%	2.20%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	1.50%	1.50%
Automatic Adjustment Provision (AAP) as specified in C.R.S. § 24-51-413	1.00%	1.00%
Additional Contribution Supplement as specified in C.R.S. § 24-51-401 and § 24-51-415	0.08%	0.11%
Total employer contribution rate to the LGDTF	**4.78%**	**4.81%**

*Contribution rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Contribution requirements are established under Title 24, Article 51, Section 1505 of the C.R.S., as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50% vested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10%. Forfeitures are used to pay expenses of the PERA DC Plan in accordance with PERA Rule 16.80 as adopted by the PERA Board of Trustees in accordance with Title 24, Article 51, Section 204 of the C.R.S. As a result, forfeitures do not reduce pension expense. Participating employees in the PERA DC Plan contributed $91,803 and the Durango Fire Protection District recognized pension expense and a liability of $0 and $0, respectively, for the PERA DC Plan.

Note 6 – Other Post-Employment Benefits

<u>Defined Benefit Other Post Employment Benefit (OPEB) Plan</u>

Summary of Significant Accounting Policies

OPEB. Durango Fire Protection District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the OPEB Plan

Plan description. Eligible employees of the Durango Fire Protection District are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq*. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure

The maximum service-based premium subsidy is $230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is $115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

Contributions. Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the Durango Fire Protection District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the Durango Fire Protection District were $21,837 for the year ended December 31, 2025.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31,2025, the Durango Fire Protection District reported a liability of $74,526 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2024, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2023. Standard update procedures were used to roll-forward the TOL to December 31, 2024. The Durango Fire Protection District proportion of the net OPEB liability was based on Durango Fire Protection District contributions to the HCTF for the calendar year 2024 relative to the total contributions of participating employers to the HCTF.

At December 31, 2024, the Durango Fire Protection District proportion was 0.01559%, which was an increase of 0.00033% from its proportion measured as of December 31, 2023.

For the year ended December 31, 2025, the Durango Fire Protection District recognized OPEB benefit of $13,293. At December 31,2025, the Durango Fire Protection District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual	$0	$16,439
Changes of assumptions or other inputs	854	23,822
Net difference between projected and actual earnings on OPEB plan investments	253	0
Changes in proportion and differences between contributions recognized and proportionate share of contributions	0	463
Contributions subsequent to the measurement date	21,837	N/A
Total	$22,944	$40,724

$21,837 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended December 31:	
2026	($16,470)
2027	(4,903)
2028	(7,790)
2029	(5,090)
2030	(3,507)
Thereafter	(1,858)
Total	(39,617)

Actuarial assumptions. The December 31, 2023 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

	State Division	School Division	Local Government Division	Judicial Division
Actuarial cost method			Entry age	
Price inflation			2.30%	
Real wage growth			0.70%	
Wage inflation			3.00%	
Salary increases, including wage inflation				
Members other than Safety Officers	3.30%-10.90%	3.40%-11.00%	3.20%-11.30%	2.80%-5.30%
Safety Officers	3.20%-12.40%	N/A	3.20%-12.40%	N/A
Long-term investment rate of return, net of OPEB plan investment			7.25%	
Discount rate			7.25%	
Health care cost trend rates				
PERA benefit structure:				
Service-based premium subsidy			0.00%	
PERACare Medicare plans			16.00% in 2024, then 6.75% in 2025,	

MAPD PPO #2	105.00% in 2024, then 8.55% in 2025, gradually decreasing to 4.50% in 2034
Medicare Part A premiums	3.50% in 2024, gradually increasing to 4.50% in 2033
DPS benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

As of the December 31, 2024, measurement date, the FNP and related disclosure components for the HCTF reflect additional payments related to the disaffiliation of Tri-County Health Department (Tri-County Health) as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were $0.020 million and $0.486 million, respectively.

Each year the per capita health care costs are developed by plan option. As of the December 31, 2023, actuarial valuation, costs are based on 2024 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, the UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors were then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

Age-Related Morbidity Assumptions

Participant Age	Annual Increase (Male)	Annual Increase (Female)
65-68	2.2%	2.3%
69	2.8%	2.2%
70	2.7%	1.6%
71	3.1%	0.5%
72	2.3%	0.7%
73	1.2%	0.8%
74	0.9%	1.5%
75-85	0.9%	1.3%
86 and older	0.0%	0.0%

Sample Age	MAPD PPO #1 with Medicare Part A		MAPD PPO #2 with Medicare Part A		MAPD HMO (Kaiser) with Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	$1,710	$1,420	$585	$486	$1,897	$1,575
70	$1,921	$1,589	$657	$544	$2,130	$1,763
75	$2,122	$1,670	$726	$571	$2,353	$1,853

Sample Age	MAPD PPO #1 without Medicare Part A		MAPD PPO #2 without Medicare Part A		MAPD HMO (Kaiser) without Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	$6,536	$5,429	$4,241	$3,523	$7,063	$5,866
70	$7,341	$6,073	$4,764	$3,941	$7,933	$6,563
75	$8,110	$6,385	$5,262	$4,143	$8,763	$6,900

The 2024 Medicare Part A premium is $505 per month.

All costs are subject to the health care cost trend rates, discussed as follows.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models, and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. PERACare Medicare plan rates are applied where members have no premium-free Part A and where those premiums are already exceeding the maximum subsidy. MAPD PPO #2 has a separate trend because the first year rates are still below the maximum subsidy and to reflect the estimated impact of the Inflation Reduction Act for that plan option.

The PERA benefit structure health care cost trend rates used to measure the TOL are summarized in the following table:

Year	PERACare Medicare Plans[1]	MAPD PPO #21	Medicare Part A Premiums
2024	16.00%	105.00%	3.50%
2025	6.75%	8.55%	3.75%
2026	6.50%	8.10%	3.75%
2027	6.25%	7.65%	4.00%
2028	6.00%	7.20%	4.00%
2029	5.75%	6.75%	4.25%
2030	5.50%	6.30%	4.25%
2031	5.25%	5.85%	4.25%
2032	5.00%	5.40%	4.25%
2033	4.75%	4.95%	4.50%
2034+	4.50%	4.50%	4.50%

[1] Increase in 2024 trend rates due to the effect of the Inflation Reduction Act.

Mortality assumptions used in the December 31, 2023, valuation for the Division Trust Funds as shown in the following table, reflect generational mortality and were applied, as applicable, in the December 31, 2023, valuation for the HCTF, but developed using a headcount-weighted basis. Note that in all categories, displayed as follows, the mortality tables are generationally projected using scale MP-2019. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Pre-Retirement	Mortality Table	Adjustments, as Applicable
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Employee	N/A
Post-Retirement (Retiree), Non-Disabled	**Mortality Table**	**Adjustments, as Applicable**
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Healthy Retiree	**Males**: 94% of the rates prior to age 80/ 90% of the rates age 80 and older **Females**: 87% of the rates prior to age 80/ 107% of the rates age 80 and older

Post-Retirement (Beneficiary), Non-Disabled	**Mortality Table**	**Adjustments, as Applicable**
All Beneficiaries	Pub-2010 Contingent Survivor	**Males**: 97% of the rates for all ages **Females**: 105% of the rates for all ages

Disabled	**Mortality Table**	**Adjustments, as Applicable**
Members other than Safety Officers	PubNS-2010 Disabled Retiree	99% of the rates for all ages

The following health care costs assumptions were updated and used in the roll-forward calculation for the HCTF:

- Per capita health care costs in effect as of the December 31, 2023, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits were updated to reflect costs for the 2024 plan year.
- The health care cost trend rates applicable to health care premiums were revised to reflect the current expectation of future increases in those premiums. A separate trend rate assumption set was added for MAPD PPO #2 as the first-year rate is still below the maximum subsidy and also the assumption set reflects the estimated impact of the Inflation Reduction Act for that plan option.
- The Medicare health care plan election rate assumptions were updated effective as of the December 31, 2023, valuation date based on an experience analysis of recent data.

The actuarial assumptions used in the December 31, 2023, valuations were based on the 2020 experience analysis, dated October 28, 2020, and November 4, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020.

Based on the 2024 experience analysis, dated January 3, 2025, for the period January 1, 2020, to December 31, 2023, revised actuarial assumptions were adopted by PERA's Board on January 17, 2025, and were effective as of December 31, 2024. The following assumptions were reflected in the roll forward calculation of the total OPEB liability from December 31, 2023, to December 31, 2024.

	State Division	School Division	Local Government Division	Judicial Division
Salary increases, including wage inflation:				
Members other than Safety Officers	2.70%-13.30%	4.00%-13.40%	3.40%-13.00%	2.30%-4.70%

The following health care costs assumptions were used in the roll forward calculation for the HCTF:

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- Participation rates were reduced.
- MAPD premium costs are no longer age graded.

Plan	With Medicare Part A	Without Medicare Part A
MAPD PPO #1	$1,824	$6,972
MAPD PPO #2	624	4,524
MAPD HMO (Kaiser)	2,040	7,596

The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on the experience. Note that in all categories, the mortality tables are generationally projected using the 2024 adjusted MP-2021 project scale. These assumptions updated for the Division Trust Funds, were also applied in the roll forward calculations for the HCTF using a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Pre-Retirement	**Mortality Table**	**Adjustments, as Applicable**
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Employee	N/A
Post-Retirement (Retiree), Non-Disabled	**Mortality Table**	**Adjustments, as Applicable**
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Healthy Retiree	**Males**: 90% of the rates for all ages **Females**: 85% of the rates prior to age 85/ 105% of the rates age 85 and older
Post-Retirement (Beneficiary), Non-Disabled	**Mortality Table**	**Adjustments, as Applicable**
All Beneficiaries	Pub-2010 Contingent Survivor	**Males**: 92% of the rates for all ages **Females**: 100% of the rates for all ages

Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubNS-2010 Disabled Retiree	95% of the rates for all ages

The actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed annually and updated, as appropriate, by the PERA Board's actuary.

The long-term expected return on plan assets is monitored on an ongoing basis and reviewed as part of periodic experience studies prepared every four years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the 2024 Experience Study report dated January 3, 2025.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the November 15, 2019, meeting, and again at the Board's September 20, 2024, meeting. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	51.00%	5.00%
Fixed Income	23.00%	2.60%
Private Equity	10.00%	7.60%
Real Estate	10.00%	4.10%
Alternatives	6.00%	5.20%
Total	**100.00%**	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Sensitivity of the Durango Fire Protection District proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates. The following table presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate[1]	5.75%	6.75%	7.75%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial MAPD PPO#2 trend rate[1]	7.55%	8.55%	9.55%
Ultimate MAPD PPO#2 trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate[1]	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	$72,519	$74,526	$76,799

[1]For the January 1, 2025, plan year.

Discount rate. The discount rate used to measure the TOL was 7.25%. The basis for the projection of liabilities and the FNP used to determine the discount rate was an actuarial valuation performed as of December 31, 2023, and the financial status of the HCTF as of the current measurement date (December 31, 2024). In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2024, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- As of the December 31, 2024, measurement date, the FNP and related disclosure components for the HCTF reflect additional payments related to the disaffiliation of Tri-County Health as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were $0.020 million and $0.486 million, respectively.

Based on the above assumptions and methods, the FNP for the HCTF was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination did not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the Durango Fire Protection District proportionate share of the net OPEB liability to changes in the discount rate. The following table presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	$91,333	$74,526	$60,037

OPEB plan fiduciary net position. Detailed information about the HCTF's FNP is available in PERA's ACFR which can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Notes to the Required Supplementary Information

Note 1—Significant Changes in Plan Provisions Affecting Trends in Actuarial Information

2024 Changes in Plan Provisions Since 2023

- As of the December 31, 2024, measurement date, the FNP and related disclosure components for HCTF reflect additional payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were $0.020 million and $0.486 million, respectively.

Note 2—Significant Changes in Assumptions or Other Inputs Affecting Trends in Actuarial Information

2024 Changes in Assumptions or Other Inputs Since 2023

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on experience. In addition, the mortality projection scale was updated to the 2024 adjusted scale MP-2021 to reflect future improvements in mortality for all groups.
- Participation rates were reduced.
- MAPD premium costs are no longer age graded.

Note 7 – Risk Management

Property, Casualty and Worker Compensation Insurance - The District is exposed to various risks of loss related to: torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The Colorado Special Districts Property and Liability Pool is a public entity risk pool currently operating as a common risk management and insurance program for special districts in Colorado. The District, as a member of the pool, pays annual premiums to the pool for workers compensation insurance coverage.

The by-laws and intergovernmental agreement of the pool states that the pool will provide coverage through pooling of self-insured losses and purchase of stop-loss insurance coverage.

The pool has a legal obligation for claims against its members to the extent that funds are available in its annually established loss fund and amounts are available from insurance providers under excess specific and aggregate insurance contracts. Losses incurred in excess of loss funds and amounts recoverable from excess insurance are direct liabilities of the participating members. The pool has indicated that the amount of any excess losses would be billed to members in proportion to their contributions in the year such excess occurs, although it is not legally required to do so.

Ultimate liability to the District resulting from claims not covered by the pool is not presently determinable. Management and the District's attorney are of the opinion that the final outcome of such claims, if any, will not have a material adverse effect on the District's financial statements.

There were no significant reductions in insurance coverage from the prior year, and there have been no settlements that exceed the District's insurance coverage during the past year.

Employee Medical Insurance – The District moved from a self-insurance program for employee medical claims to coverage through the Colorado Benefit Trust (CEBT). CEBT is a multiple employer trust for public institutions providing employee benefits. Premiums are paid to CEBT and medical claims are processed and paid by CEBT. The District provides employee and dependent coverage.

Property, Casualty and Worker Compensation Insurance - The District is exposed to various risks of loss related to: torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The Colorado Special Districts Property and Liability Pool is a public entity risk pool currently operating as a common risk management and insurance program for special districts in Colorado. The District, as a member of the pool, pays annual premiums to the pool for workers compensation insurance coverage. The by-laws and intergovernmental agreement of the pool states that the pool will provide coverage through pooling of self-insured losses and purchase of stop-loss insurance coverage.

The pool has a legal obligation for claims against its members to the extent that funds are available in its annually established loss fund and amounts are available from insurance providers under excess specific and aggregate insurance contracts. Losses incurred in excess of loss funds and amounts recoverable from excess insurance are direct liabilities of the participating members. The pool has indicated that the amount of any excess losses would be billed to members in proportion to their contributions in the year such excess occurs, although it is not legally required to do so.

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There were no significant reductions in insurance coverage from the prior year, and there have been no settlements that exceed the District's insurance coverage during the past year.

Note 8 – EMS Accounts Receivable

Revenues for emergency medical services are reported net of allowances and uncollectible amounts. The uncollectible amounts for the year ended December 31, 2025 were $4,885,525 on total charges of

$9,745,411. At December 31, 2025 the allowance for uncollectibles was $454,127 on total gross receivables of $1,452,363.

Note 9 – Net Position/Fund Balance

Restricted net position/fund balance – State statutes (TABOR) requires the District restrict 3% of fiscal year spending as an emergency reserve. This reserve can only be spent on a declared emergency which excludes economic conditions, revenue shortfalls, or salary or fringe benefit increases. The amount restricted for TABOR is $890,035.

Committed fund balance – The development agreements that allow the District to collect impact fees from several subdivisions require that these funds be committed for capital expenditures. With the completion of Station 2 in 2025, the commitment of a portion of those funds to be used for the construction of that station has been satisfied. The balance of committed fund balance as of December 31, 2025 is $3,003,114 which includes $200,000 committed to improvements on Station 5 and $2,803,114 the Board has committed to capital projects.

Nonspendable fund balance for prepaids – At December 31, 2025, the District had $153,541 of fund balance in nonspendable for prepaids.

Note 10 – Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused vacation and sick benefits. It is the District's policy to pay all unused vacation when employees separate from service with the District. Also, it is the District's policy to pay up to 160 hours for regular full-time and 240 hours for 24 hour shift full-time of unused sick leave when employees separate from service with the district provided they qualify to retire. In accordance with GASB 101: Compensated Absences are estimated according to the amount of vacation and sick time expected to be used or paid.

	Balance December 31, 2024	Net Change	Balance December 31, 2025	Due in one year
Accrued vacation	727,931	(36,866)	691,065	345,533
Accrued sick leave	1,069,179	(6,148)	1,063,031	531,516
	1,797,110	(43,014)	1,754,096	877,048

Note 12 – TABOR Amendment

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR), contains tax, spending, revenue and debt limitations that apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits, will require judicial interpretation.

Note 13 – Lessor Tenant Agreements

With the purchase of the building at 103 Sheppard Drive, Durango Fire Protection District assumed three lease agreements with the General Services Administration of the US Government (GSA) for office space, use of common areas, and parking for local offices of the Social Security Administration, the Internal Revenue Service, and the United States Geological Survey.

Lease agreements are summarized as follows:

Tenant	Began	Terms	Monthly Payment Year 1-5	Monthly Payment Year 6-10	Monthly Payment Year 11-15	Monthly Payment Year 16-20
SSA	6/24/2019	15 yr 10 Firm	$ 15,982	$ 16,524	$ 11,678	
IRS	6/24/2019	15 yr 10 Firm	$ 3,713	$ 2,331	$ 2,375	
USGS	2/1/2019	20 yr 10 Firm	$ 5,006	$ 5,006	$ 6,137	$ 6,610

The District implemented GASB No. 87 for the year ended December 31, 2023 and used the payment schedule detailed above to measure the lease receivable as of November 17, 2023. In addition, the lease receivable was discounted to a net present value at November 17, 2023, the date of purchase, using a 3.77% interest rate.

The District entered into a lease agreement with the State of Colorado, acting by and through the Department of Public Safety for the use and benefit of the Division of Fire Prevention and Control for office space, use of common areas, and parking for a local office.

This lease agreement is summarized as follows:

Tenant	Began	Terms	Monthly Payment 3/1/24-6/30/25	Monthly Payment 7/1/25-6/30/26	Monthly Payment 7/1/26-6/30/27
CDFPC	3/7/2024	9.5yr 3.5 Firm	$ 1,519	$ 1,566	$ 1,616

The District used the payment schedule detailed above to measure the lease receivable as of March 7, 2024. In addition, the lease receivable was discounted to a net present value at March 7,2024 using a 3.77% interest rate.

For the year ended December 31, 2025, the District received $248,010 in rent revenue and $86,605 in lease interest revenues. The remaining $19,800 of rent revenue was rent received from FCI Constructors, Inc. under a short term lease for the use of a parcel owned by Durango Fire Protection District located at 545 Wilson Gulch Road to store construction material. The average remaining term for all leases is 9.93.

Subsequent to the end of 2025, there was a partial termination of the lease with the State of Colorado for the Colorado Division of Fire Prevention and Control due to an agreement to move their office which reduced the square footage leased. The estimated 2026 loss from this modification is $65,000.

Future lease payments due to the District are as follows for the years ending December 31:

	5 Yr Schedule Principal	Interest
2026	$216,459	$78,626
2027	225,381	70,317
2028	234,658	61,666
2029	222,958	52,847
2030	208,586	45,011
2031 – 2035	864,586	108,578
2036 – 2039	226,299	13,297
Total	$2,198,927	430,342

Note 14 – Long-term Obligations

On April 16, 2024, the Durango Fire Protection District issued Certificates of Participation, Series 2024 in the amount of $12,500,000, with an interest rate of 3.77%, an end date of December 31, 2049 and semi-annual payments in the amount of $538,611, proceeds of which were used to construct a new fire station at 1235 Camino del Rio replacing the current fire station at the same site. The District has leased the real property at this location, to the lender who leased the property back to the District. In the event of a default, the District may have to vacate the building and the lender can lease the real property to another entity.

Changes in the District's long-term obligations consisted of the following for the year ended December 31, 2025.

	Balance January 1, 2025	Additions	Deletions	Balance December 31, 2025	Amoounts Due in One Year
2024 Certificates of Participation	$ 12,255,920	$ -	$ 620,971	$ 11,634,949	$ 644,603
Total	$ 12,255,920	$ -	$ 620,971	$ 11,634,949	$ 644,603

A schedule, by years, of future minimum lease payments under the lease agreement as of December 31, 2025 follows:

Year ended December 31:	Principal	Interest	Total
2026	644,603	432,619	1,077,222
2027	669,133	408,089	1,077,222
2028	694,598	382,624	1,077,222
2029	721,031	356,191	1,077,222
2030	748,470	328,752	1,077,222
Thereafter	8,157,114	1,537,879	9,694,993
Total	$ 11,634,949	$ 3,446,154	$ 15,081,103

DURANGO FIRE PROTECTION DISTRICT
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS
LOCAL GOVERNMENT DIVISION TRUST FUND - PERA

Measurement period ending December 31,	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Proportion of the Net Pension Liability	0.218%	0.214%	0.216%	0.210%	0.200%	0.191%	0.227%	0.224%	0.204%	0.212%
Proportionate Share of the Net Pension Liability	$ 1,340,654	$ 1,570,495	$ 2,162,867	$ (179,640)	$ 1,043,562	$ 1,393,054	$ 2,857,247	$ 2,496,304	$ 2,760,940	$ 2,330,363
Actual Covered Member Payroll	$ 2,501,622	$ 1,686,661	$ 1,554,785	$ 1,900,035	$ 1,603,383	$ 1,310,197	$ 1,488,049	$ 1,416,506	$ 1,239,301	$ 1,201,424
Net Pension Liability as a Percentage of Covered Payroll	53.59%	93.11%	139.11%	-9.45%	65.09%	106.32%	192.01%	176.23%	222.78%	193.97%
Fiduciary Net Position as a Percentage of Total Pension Liability	90.45%	88.03%	82.99%	101.49%	90.88%	86.26%	75.96%	79.37%	73.60%	76.90%

Note: Schedule is intended to show information for the last 10 fiscal years.

DURANGO FIRE PROTECTION DISTRICT
SCHEDULE OF CONTRIBUTIONS LAST 10 FISCAL YEARS
LOCAL GOVERNMENT DIVISION TRUST FUND - PERA

Fiscal period ending December 31,	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually Required Contribution	$ 339,379	$ 287,863	$ 254,628	$ 237,751	$ 250,796	$ 203,309	$ 166,133	$ 188,685	$ 179,613	$ 157,143
Actual Contribution	$ 339,379	$ 287,863	$ 254,628	$ 237,751	$ 250,796	$ 203,309	$ 166,133	$ 188,685	$ 179,613	$ 157,143
Contribution Deficiency (Excess)	-	-	-	-	-	-	-	-	-	-
Covered Payroll	$ 2,291,553	$ 2,501,622	$ 1,686,661	$ 1,554,785	$ 1,900,035	$ 1,603,383	$ 1,310,197	$ 1,488,049	$ 1,416,506	$ 1,239,301
Actual Contribution as a % of Covered Payroll	14.81%	13.76%	13.74%	13.71%	13.20%	12.68%	12.68%	12.68%	12.68%	12.68%

Note: Schedule is intended to show information for the last 10 fiscal years.

DURANGO FIRE PROTECTION DISTRICT
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS
FPPA STATEWIDE DEFINED BENEFIT PLAN

Measurement period ending December 31,	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Proportion of the Net Pension Liability	0.614%	0.632%	0.666%	0.729%	0.648%	0.672%	0.649%	0.647%	0.717%	0.702%
Proportionate Share of the Net Pension Liability (Asset)	$ -	$ -	$ 591,071	$ (3,948,210)	$ (1,407,529)	$ (379,798)	$ 820,278	$ (931,206)	$ 259,107	$ (12,376)
Actual Covered Member Payroll	$ 6,761,010	$ 6,241,728	$ 5,850,992	$ 5,659,824	$ 5,207,450	$ 5,367,613	$ 4,346,125	$ 3,786,100	$ 3,669,875	$ 3,403,400
Net Pension Liability as a Percentage of Covered Payroll	0.00%	0.00%	10.10%	-69.76%	-27.03%	-7.08%	18.87%	-24.60%	7.06%	-0.36%
Fiduciary Net Position as a Percentage of Total Pension Liability	100.00%	100.00%	97.60%	116.20%	106.70%	101.90%	95.20%	106.30%	98.21%	100.10%

Note: Schedule is intended to show information for the last 10 fiscal years.

DURANGO FIRE PROTECTION DISTRICT
SCHEDULE OF CONTRIBUTIONS LAST 10 FISCAL YEARS
FPPA STATEWIDE DEFINED BENEFIT PLAN

Fiscal period ending December 31,	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually Required Contribution	$ 740,643	$ 676,102	$ 589,978	$ 521,418	$ 481,085	$ 416,596	$ 429,409	$ 347,690	$ 302,888	$ 293,590
Actual Contribution	$ 740,643	$ 676,102	$ 589,978	$ 521,418	$ 481,085	$ 416,596	$ 429,409	$ 347,690	$ 302,888	$ 293,590
Contribution Deficiency (Excess)	-	-	-	-	-	-	-	-	-	-
Covered Payroll	$ 7,053,743	$ 6,761,010	$ 6,241,728	$ 5,850,992	$ 5,659,824	$ 5,207,450	$ 5,367,613	$ 4,346,125	$ 3,786,100	$ 3,669,875
Actual Contribution as a % of Covered Payroll	10.50%	10.00%	9.50%	9.00%	8.50%	8.00%	8.00%	8.00%	8.00%	8.00%

Note: Schedule is intended to show information for the last 10 fiscal years.

DURANGO FIRE PROTECTION DISTRICT
SCHEDULE OF CHANGES IN NET PENSION LIABILITY/(ASSET) AND RELATED RATIOS LAST 10 FISCAL YEARS
MARK CARROLL PENSION FUND (VOLUNTEER PLAN)

Measurement period ending December 31,	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability										
Service Cost	$ 38,919	$ 38,919	$ 63,252	$ 63,252	$ 104,484	$ 104,484	$ 112,218	$ 112,218	$ 106,833	$ 106,833
Interest on the Total Pension Liability	447,734	452,675	453,630	455,317	471,909	469,634	465,591	460,674	415,838	411,700
Benefit Changes	-	-	-	-	-	-	-	-	374,465	-
Difference between Expected and Actual Experience	(148,876)	-	(30,070)	-	(243,893)	-	169,748	-	20,540	-
Assumption Changes	608,525	-	61,922	-	-	-	282,492	-	171,900	-
Benefit Payments	(562,180)	(562,177)	(539,040)	(546,185)	(552,242)	(531,349)	(518,514)	(496,563)	(492,335)	(435,411)
Net Change in Total Pension Liability	384,122	(70,583)	9,694	(27,616)	(219,742)	42,769	511,535	76,329	597,241	83,122
Total Pension Liability - Beginning	6,653,406	6,723,989	6,714,295	6,741,911	6,961,653	6,918,884	6,407,349	6,331,020	5,733,779	5,650,657
Total Pension Liability - Ending (a)	7,037,528	6,653,406	6,723,989	6,714,295	6,741,911	6,961,653	6,918,884	6,407,349	6,331,020	5,733,779
Plan Fiduciary Net Position										
Employer Contributions	$ 200,000	$ 139,958	$ 139,958	$ 228,723	$ 222,215	$ 162,215	$ 162,215	$ 162,215	$ 156,141	$ 136,141
Pension Plan Net Investment Income	541,449	533,463	(528,114)	868,792	688,358	733,400	6,492	738,307	269,779	97,518
Benefit Payments	(562,180)	(562,177)	(539,040)	(546,185)	(552,242)	(531,349)	(518,514)	(496,563)	(492,335)	(435,411)
Pension Plan Administrative Expense	(33,032)	(35,718)	(32,303)	(26,956)	(25,690)	(33,741)	(35,490)	(28,998)	(8,352)	(10,193)
State of Colorado supplemental discretionary payment	38,552	38,552	38,552	77,104	38,552	-	38,552	38,552	38,552	38,552
Net Change in Plan Fiduciary Net Position	184,789	114,078	(920,947)	601,478	371,193	330,525	(346,745)	413,513	(36,215)	(173,393)
Plan Fiduciary Net Position - Beginning	5,829,180	5,715,102	6,636,049	6,034,571	5,663,378	5,332,853	5,679,598	5,266,085	5,302,300	5,475,693
Plan Fiduciary Net Position - Ending (b)	6,013,969	5,829,180	5,715,102	6,636,049	6,034,571	5,663,378	5,332,853	5,679,598	5,266,085	5,302,300
Net Pension Liability - Ending (a) - (b)	1,023,559	824,226	1,008,887	78,246	707,340	1,298,275	1,586,031	727,751	1,064,935	431,479
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	85.46%	87.61%	85.00%	98.83%	89.51%	81.35%	77.08%	88.64%	83.18%	92.47%
Covered Employee Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net Pension Liability as a Percentage of Covered Employee Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

DURANGO FIRE PROTECTION DISTRICT
SCHEDULE OF CONTRIBUTIONS LAST 10 FISCAL YEARS
MARK CARROLL PENSION FUND (VOLUNTEER PLAN)

Fiscal period ending December 31,	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially Determined Contribution	$ 132,677	$ 178,510	$ 178,510	$ 178,510	$ 264,021	$ 264,021	$ 200,767	$ 200,767	$ 174,693	$ 174,693	$ 164,607
Actual Contribution	$ 238,552	$ 238,552	$ 178,510	$ 178,510	$ 305,827	$ 260,767	$ 162,215	$ 200,767	$ 200,767	$ 194,693	$ 174,693
Contribution Deficiency (Excess)	$ (105,875)	$ (60,042)	$ -	$ -	$ (41,806)	$ 3,254	$ 38,552	$ -	$ (26,074)	$ (20,000)	$ (10,086)
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Actual Contribution as a % of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

Note: Schedule is intended to show information for the last 10 fiscal years.

DURANGO FIRE PROTECTION DISTRICT
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS
HEALTH CARE TRUST FUND - PERA

Measurement period ending December 31,	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Proportion of the Net Pension Liability	0.016%	0.015%	0.015%	0.015%	0.014%	0.014%	0.018%	0.017%	0.016%	
Proportionate Share of the Net Pension Liability (Asset)	$ 74,526	$ 108,906	$ 124,882	$ 127,797	$ 136,948	$ 160,975	$ 239,791	$ 226,403	$ 226,403	
Actual Covered Member Payroll	$ 1,874,020	$ 2,046,863	$ 1,554,785	$ 1,900,035	$ 1,310,197	$ 1,310,197	$ 1,488,049	$ 1,416,506	$ 1,239,301	
Net Pension Liability as a Percentage of Covered Payroll	3.98%	5.32%	8.03%	6.73%	10.45%	12.29%	16.11%	15.98%	18.27%	
Fiduciary Net Position as a Percentage of Total Pension Liability	59.83%	46.16%	38.57%	39.40%	32.78%	17.03%	17.03%	17.53%	16.72%	

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

DURANGO FIRE PROTECTION DISTRICT
SCHEDULE OF CONTRIBUTIONS LAST 10 FISCAL YEARS
HEALTH CARE TRUST FUND - PERA

Fiscal period ending December 31,	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually Required Contribution	$ 21,837	$ 19,115	$ 20,878	$ 15,831	$ 19,380	$ 16,355	$ 13,364	$ 15,178	$ 14,448	$ 12,641
Actual Contribution	$ 21,837	$ 19,115	$ 20,878	$ 15,831	$ 19,380	$ 16,355	$ 13,364	$ 15,178	$ 14,448	$ 12,641
Contribution Deficiency (Excess)	-	-	-	-	-	-	-	-	-	-
Covered Payroll	$ 2,140,842	$ 1,874,020	$ 2,046,863	$ 1,554,785	$ 1,900,035	$ 1,603,383	$ 1,310,197	$ 1,488,049	$ 1,416,506	$ 1,239,301
Actual Contribution as a % of Covered Payroll	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%

Note: Schedule is intended to show information for the last 10 fiscal years.

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL - CAPITAL PROJECTS FUND
For the Year Ended December 31, 2025

	Budgeted Amounts			Variance With Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Transfer from General Fund	$ 1,200,000	$ 1,200,000	1,200,000	$ -
City of Durango capital contribution	272,052	272,052	272,052	-
Impact fees	200,000	200,000	479,563	279,563
Capital grants	-	-	-	-
Rental income	150,000	150,000	248,010	98,010
Interest from leases	-	-	86,605	86,605
Interest Income	200,000	200,000	307,841	107,841
Sale of assets	-	-	60,600	60,600
Total revenues	2,022,052	2,022,052	2,654,671	632,619
Expenditures				
Capital expenditures				
Capital expenditures for Station 2	8,000,000	8,000,000	6,367,720	1,632,280
Capital equipment	1,222,000	1,222,000	1,167,427	54,573
Lease-lease back payment	1,100,000	1,100,000	1,077,221	22,779
Total Expenditures	10,322,000	10,322,000	8,612,368	1,709,632
Excess of revenues over (under) expenditures	(8,299,948)	(8,299,948)	(5,957,697)	2,342,251
Net change in fund balance	(8,299,948)	(8,299,948)	(5,957,697)	2,342,251
Fund balance - Beginning of Year			8,760,811	
Fund balance - End of Year			$ 2,803,114	

See accompanying notes.

STATISTICAL SECTION

Statistical Section Comments

The purpose of the statistical portion of the annual comprehensive financial report is to give the reader information to judge the District's economic condition – that is to show not only current economic resources and claims to those resources but to help the reader to understand potential future resources and claims to those future resources. This section has five objectives: 1) provide financial trend data to show how the District's financial position has changed over time. 2) provide information on revenue capacity to show the District's ability to generate revenues. 3) provide information on debt capacity to show the District's debt burden and capacity to issue additional debt. 4) provide demographic and economic information to show the social and economic environment in which the District is operating. and 5) provide operating information to help understand the District's operation and resources used. The financial information presented in this section is prepared on an accrual basis.

Financial Trends: (Pages 77 - 80) - Net position increased by $614,413, 1.7%, in 2025 and has increased by $21,520,018, 147%, since 2016. The fund balance decreased by $4,982,705 in 2025 ending the year at $11,144,751 with $7,098,061 unassigned. The unassigned fund balance in 2016 was $7,847,761.

Revenue Capacity: (Pages 81 – 84) - The District received 28% of its revenue from property taxes in 2024. Total taxable assessed valuations for the District were $820,832,520 in 2025 compared to $629,414,660 in 2016, a 30% increase over the 10 years. The City of Durango contributed 28% of revenues and the City receives most of their revenue from sales taxes. Future revenue capacity from the City of Durango can be judged by reviewing their annual financial reports.

Debt Capacity: (Page 85) - The District had no debt through 2023. In 2024, the District entered into a lease-leaseback agreement for the construction of Station 2 which created a long-term lease obligation. In 2025 the ratio of lease payment to total governmental expenditures was 4.09%, the percentage of net lease obligations to assessed value was 1.65%, and the net lease obligation per capita was $291.

Demographic and Economic Information: (Pages 86 – 87) - La Plata County has experienced a 5% increase in population from 2015 to 2024 when the US Census calculated the population at 56,841. The number of housing units has increased by 11% during the same time frame. Total personal income declined slightly in 2016 before increasing in every year through 2024 when it reached $4,604,423,000. Unemployment has been very low for most of the past ten years. It did increase in 2020 reaching 6.4% due to Covid, however it dropped down to 3.3% in 2022 and has moved up slightly in 2024 to 4.0% which was below the national average.

Operating Information: (Pages 88 – 92) - The District currently has 114 full-time employees which is 39 more than 2016 and 6 more than DFPD operated with in 2024. Thirty-six of the additional employees are line personnel, administrative staff increased by one, and operational support staff increased by two. Capital asset numbers have been fairly consistent over the last 10 years with the exception of 2 additional engines, two additional brush trucks, and 4 additional ambulances. Most of the capital purchases of rolling stock have replaced old equipment which was then sold or disposed of. EMS calls have increased by 15% from 2016 to 2025 while Fire calls have fluctuated and were at 99 in 2025. Total call volume increased by 26% from 2016 to 2025 with 6,426 total calls in 2025.

Sources: Except where noted, the information in this section comes from the District's annual comprehensive financial reports. Additional information comes from internal operating reports, the Region 9 Economic District of Southwest Colorado, Colorado Department of Labor–Bureau of Labor Statistics, Colorado Division of Local Government-Demographic Section, Colorado Secretary of State, and the US Department of Commerce-Bureau of Economic Analysis.

Durango Fire Protection District
Net Position by Component
2016 - 2025

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Primary Government:										
Governmental Activities										
Net investment in capital assets	6,843,474	6,266,151	6,384,571	10,998,138	14,292,450	19,834,968	22,563,948	23,633,218	27,463,623	25,121,588
Restricted	338,671	416,179	434,970	486,762	542,148	626,642	2,293,772	1,037,343	970,891	890,035
Unrestricted	7,437,295	6,421,459	8,406,388	6,638,067	6,132,173	2,774,401	3,358,904	5,497,422	7,090,531	10,127,835
Total governmental activities net position	14,619,440	13,103,789	15,225,929	18,122,967	20,966,771	23,236,011	28,216,624	30,167,983	35,525,045	36,139,458

Durango Fire Protection District
Changes in Net Position
2016 - 2025

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Expenses										
Governmental activities										
Public Safety	11,017,592	12,140,760	11,579,557	11,998,560	12,862,157	13,670,429	13,061,005	17,080,947	19,524,876	20,765,222
Total governmental activities expenses	11,017,592	12,140,760	11,579,557	11,998,560	12,862,157	13,670,429	13,061,005	17,080,947	19,524,876	20,765,222
Program Revenues										
Governmental activities										
Charges for services	2,351,618	2,811,118	3,015,206	3,784,110	4,223,601	3,950,523	5,277,096	5,715,422	6,641,792	6,445,341
Operating grants and contributions	26,004	8,234	21,361	22,009	106,223	115,457	186,937	119,589	300,258	584,045
Capital grants and contributions	423,097	792,311	430,429	561,720	509,394	782,325	486,632	1,418,353	1,299,735	1,146,830
Total governmental activities program revenues	2,800,719	3,611,663	3,466,996	4,367,839	4,839,218	4,848,305	5,950,665	7,253,364	8,241,785	8,176,216
Net (expense)/revenue										
Governmental activities	(8,216,873)	(8,529,097)	(8,112,561)	(7,630,721)	(8,022,939)	(8,822,124)	(7,110,340)	(9,827,583)	(11,283,091)	(12,589,006)
General Revenues and Other Changes in Net Position										
Property taxes	3,631,116	3,167,088	4,506,664	4,623,948	4,782,739	4,968,122	4,954,588	5,174,783	6,677,079	5,886,344
Specific ownership taxes	562,268	682,648	953,782	976,534	969,300	1,079,122	1,087,206	1,019,568	1,050,037	1,041,315
Contract with City of Durango	2,943,622	3,002,282	4,505,213	4,546,600	4,875,754	4,912,436	4,918,398	4,910,344	5,828,264	5,629,135
Other local taxes	101,796	55,861	49,769	56,725	44,123	29,931	18,008	29,948	44,683	21,780
In-kind benefits revenue	-	-	-	-	-	-	952,750	112,750	250,000	-
Interest	35,908	59,598	176,585	251,489	119,254	499	84,337	298,779	761,922	549,900
Other	64,676	45,969	42,688	62,463	75,573	101,255	75,666	232,770	2,028,168	74,945
Total general revenues	7,339,386	7,013,446	10,234,701	10,517,759	10,866,743	11,091,365	12,090,953	11,778,942	16,640,153	13,203,419
Change in Net Position	(877,487)	(1,515,651)	2,122,140	2,887,038	2,843,804	2,269,241	4,980,613	1,951,359	5,357,062	614,413

Durango Fire Protection District
Fund Balances of Governmental Funds
2016 - 2025

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General Fund:										
Restricted for:										
Emergency reserves	338,671	416,179	434,970	486,762	542,148	624,642	625,914	1,037,343	970,891	890,035
Committed for:										
Capital projects	1,016,156	200,000	200,000	200,000	200,000	200,000	200,000	200,000	200,000	200,000
Nonspendable for:										
Prepaids	-	-	-	-	-	-	-	-	-	153,541
Unassigned	7,847,761	3,589,365	3,798,016	4,552,002	4,979,393	3,726,837	4,539,579	4,564,737	6,195,754	7,098,061
Total general fund	9,202,588	4,205,544	4,432,986	5,238,764	5,721,541	4,551,479	5,365,493	5,802,080	7,366,645	8,341,637

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Capital Projects Fund:										
Restricted for:										
Capital Projects	-	-	-	-	-	-	-	-	8,511,398	-
Committed for:										
Capital projects	-	5,371,217	6,897,915	3,802,587	2,830,438	253,641	671,680	1,089,246	249,413	2,803,114
Unassigned	-	-	-	-	-	-	-	-	-	-
Total capital projects fund	-	5,371,217	6,897,915	3,802,587	2,830,438	253,641	671,680	1,089,246	8,760,811	2,803,114

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Total:										
Restricted for:										
Emergency reserves	338,671	416,179	434,970	486,762	542,148	624,642	625,914	1,037,343	970,891	890,035
Capital projects	-	-	-	-	-	-	-	-	8,511,398	-
Committed for:										
Capital projects	1,016,156	5,571,217	7,097,915	4,002,587	3,030,438	453,641	871,680	1,289,246	449,413	3,003,114
Nonspendable for:										
Prepaids	-	-	-	-	-	-	-	-	-	153,541
Unassigned	7,847,761	3,589,365	3,798,016	4,552,002	4,979,393	3,726,837	4,539,579	4,564,737	6,195,754	7,098,061
Total all funds	9,202,588	9,576,761	11,330,901	9,041,351	8,551,979	4,805,120	6,037,173	6,891,326	16,127,456	11,144,751

Durango Fire Protection District
Governmental Funds Changes in Fund Balances
2016 - 2025

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Revenue										
Property taxes	$ 3,631,116	$ 3,167,088	$ 4,506,664	$ 4,623,948	$ 4,782,739	$ 4,968,121	$ 4,954,588	$ 5,174,783	$ 6,677,079	$ 5,886,344
Specific ownership taxes	562,268	682,648	953,782	976,534	969,300	1,079,122	1,087,206	1,019,568	1,050,037	1,041,315
Contract with City of Durango	2,943,622	3,002,282	4,505,213	4,546,600	4,875,754	4,912,436	4,918,398	4,910,344	5,828,264	5,629,135
Other local taxes	101,796	55,861	49,769	56,725	44,123	29,931	18,008	29,948	44,683	21,780
Ambulance income, net	1,629,742	1,587,072	1,671,001	2,724,734	2,841,167	2,804,212	3,937,020	4,346,271	5,230,753	4,860,160
Fees for services	721,876	1,224,046	1,344,205	1,059,376	1,382,434	1,146,311	1,340,076	1,369,151	1,411,039	1,585,181
Grants	31,396	137,938	21,361	93,271	106,223	231,842	186,937	446,803	414,295	584,045
Impact fees	124,034	146,262	148,047	156,375	219,542	383,988	214,580	661,351	581,901	479,563
City of Durango contribution for capital	272,052	272,052	272,052	272,052	272,052	272,052	272,052	272,052	272,052	272,052
Rental income	-	-	-	-	-	-	-	157,736	331,745	334,615
Interest income	35,908	59,598	176,585	251,489	119,254	499	84,337	298,778	761,922	549,900
Miscellaneous income	64,676	45,969	42,688	62,463	75,573	101,255	75,666	98,258	51,121	74,945
Total revenues	10,118,486	10,380,816	13,691,367	14,823,567	15,688,161	15,929,769	17,088,868	18,785,043	22,654,891	21,319,035
Expenditures										
General Government										
Fire administration	1,476,087	1,465,202	1,637,483	1,739,774	1,586,654	1,712,965	1,805,977	2,052,357	2,513,107	2,264,799
Fire fighting	3,556,051	3,984,440	4,704,352	4,593,583	5,051,313	5,346,772	5,827,852	6,469,131	7,367,942	7,844,854
Fire prevention	437,881	460,514	471,902	499,987	541,541	658,075	604,573	695,341	772,854	782,535
Fire training	508,162	489,601	558,691	497,303	469,913	544,503	547,094	622,404	806,667	839,875
Fire communications	98,935	90,662	133,959	105,315	165,261	176,947	177,198	148,045	310,673	223,926
Fire repair services	385,788	439,859	382,487	439,743	420,256	551,323	629,009	591,422	605,021	613,422
Emergency medical services	2,794,090	2,834,004	3,053,565	3,385,514	3,563,533	3,872,087	4,127,859	4,157,231	4,274,170	4,867,806
Stations and building	160,432	159,594	165,782	283,487	202,612	238,656	204,621	347,108	365,785	383,385
Capital outlay	206,576	452,724	839,336	5,630,442	4,194,250	6,585,200	1,932,632	6,478,388	9,698,106	7,464,517
Lease-leaseback payment	-	-	-	-	-	-	-	-	538,611	1,077,221
Total expenditures	9,624,002	10,376,600	11,947,557	17,175,148	16,195,333	19,686,528	15,856,815	21,561,427	27,252,936	26,362,340
Other financing sources and (uses)										
Lease-leaseback proceeds	-	-	-	-	-	-	-	-	12,500,000	-
Sale of assets	21,619	369,958	10,330	62,031	17,800	9,900	-	3,630,537	1,334,176	60,600
Total other financing sources and (uses)	$ 21,619	$ 369,958	$ 10,330	$ 62,031	$ 17,800	$ 9,900	$ -	$ 3,630,537	$ 13,834,176	$ 60,600
Net change in fund balance	$ 516,103	$ 374,174	$ 1,754,140	$ (2,289,550)	$ (489,372)	$ (3,746,859)	$ 1,232,053	$ 854,153	$ 9,236,131	$ (4,982,705)

Durango Fire Protection District
Assessed Value and Actual Value of Taxable Property
2016 - 2025

Tax Year	Vacant Land	Residential	Commercial	Industrial	Agricultural	Natural Resources	Oil and Gas	State Assessed	Multi Family Property	Other Ag Property	Renewable Energy Property	Exempt	Total Taxable Assessed Value	Taxable Values Percentage of Estimated Actual Value	Total Estimated Actual Value	Total Direct Rate
2016	69,032,260	283,516,190	56,709,320	6,092,730	4,498,420	821,190	192,144,270	16,600,280	0	0	0	72,380,100	629,414,660	14.20%	4,431,760,080	5.700
2017	69,893,270	284,105,700	62,666,110	9,316,530	5,900,410	1,487,070	91,401,520	17,895,870	0	0	0	58,669,080	542,666,480	11.51%	4,716,357,360	5.700
2018	67,837,270	290,598,550	62,579,050	10,440,710	5,954,260	1,592,900	99,556,390	18,441,770	0	0	0	61,673,190	557,000,900	11.59%	4,805,667,750	8.200
2019	67,905,620	320,430,870	65,924,420	11,225,900	5,470,420	1,614,370	85,681,710	17,930,510	0	0	0	62,495,270	576,183,820	10.61%	5,430,499,820	8.200
2020	62,395,340	324,271,910	64,759,150	12,070,800	6,239,280	1,624,530	101,764,860	17,428,510	0	0	0	52,871,170	590,554,380	10.67%	5,537,151,700	8.200
2021	61,062,040	345,005,220	65,968,140	12,070,250	6,207,930	1,622,000	85,776,990	16,958,190	0	0	0	52,639,510	594,670,760	10.56%	5,629,601,570	8.200
2022	68,513,630	336,257,710	64,654,240	11,800,050	5,274,060	1,724,980	108,804,120	16,520,830	5,216,420	525,040	5,690	61,378,640	619,296,770	10.74%	5,768,344,820	8.200
2023	82,968,540	399,874,240	66,288,680	12,547,280	5,267,430	1,750,480	145,173,030	16,312,410	6,763,970	606,060	5,620	72,498,480	737,557,740	10.11%	7,295,371,790	8.200
2024	80,920,740	413,610,930	67,084,480	12,556,350	5,319,250	2,162,980	99,743,930	17,336,070	6,912,660	635,900	5,270	67,202,680	706,288,560	9.80%	7,204,437,840	8.200
2025	87,748,460	531,430,710	80,305,810	12,805,370	6,360,860	1,905,750	75,516,590	16,258,900	7,777,120	663,560	59,390	67,652,840	820,832,520	8.53%	9,620,403,930	8.200

Source: La Plata County Assessor's Office

Durango Fire Protection District
Direct and Overlapping Property Tax Rates
2016 - 2025

Tax Year	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Durango Fire Protection District Direct	5.700	5.700	8.200	8.200	8.200	8.200	8.200	8.2000	8.2000	11.7300
Animas La Plata Water Conservancy	0.322	0.328	0.328	0.344	0.345	0.352	0.372	0.3530	0.3710	0.3220
Animas Mosquito Control	0.990	0.990	0.990	0.990	1.400	1.400	1.400	1.4000	1.4000	1.2770
Bayfield School District	21.161	32.478	31.905	31.721	32.848	34.751	34.168	19.1070	20.7200	20.8990
Bayfield School District Bond	0.000	0.000	0.000	0.000	0.000	0.000	0.000	12.4700	14.4280	11.7520
Durango (City of)	0.000	0.000	0.000	0.000	0.000	0.000	0.000	5.0070	5.0070	8.5370
Durango Hills Road Improvement District	0.000	20.379	0.000	20.379	20.379	20.379	20.379	17.7650	18.1320	20.3790
Durango School District	17.876	19.874	20.281	21.075	22.787	24.025	24.975	18.8090	20.7980	19.3200
Durango School Dist Bond	0.000	0.000	0.000	0.000	0.000	0.000	0.000	5.7760	10.7890	10.7890
Durango West Metropolitan #1	19.460	0.000	0.000	0.000	0.000	0.000	0.000	0.0000	0.0000	0.0000
Edgemont Ranch Metropolitan	7.875	7.880	7.895	7.906	7.874	7.874	7.874	7.8740	7.8740	7.8740
Edgemont Ranch Metropolitan Bond	2.893	2.808	2.724	2.450	2.064	1.927	1.816	0.6090	0.0000	0.0000
El Rancho Florida Metropolitan	21.149	26.110	21.573	23.841	15.021	24.919	25.400	19.9430	22.2640	0.0000
El Rancho Florida Metropolitan Bond	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	17.8430
Elevation Park Metro District	0.000	0.000	0.000	0.000	10.000	10.000	10.000	18.0000	18.0000	16.6340
Elevation Park Metro DistrictBond	0.000	0.000	0.000	0.000	50.000	50.000	50.000	53.0000	53.0000	52.0000
Ft. Lewis Mesa Fire Protection	0.000	0.000	0.000	0.000	0.000	0.000	0.000	11.7960	11.8270	10.7930
Florida Mosquito Control	0.700	0.700	0.700	0.700	0.700	0.700	0.700	0.7000	0.7000	0.7000
Florida Water Conservancy	0.060	0.060	0.060	0.060	0.060	0.060	0.059	0.0530	0.0530	0.0530
Ignacio Community Library District	1.500	1.500	1.500	1.500	1.500	1.500	1.500	1.5000	1.5000	1.5000
Ignacio School District	12.436	15.535	18.350	17.713	19.469	19.469	23.369	8.4040	10.4410	12.3880
Ignacio School District Bond	0.000	0.000	0.000	0.000	0.000	0.000	0.000	9.0000	9.0000	14.5000
La Plata Archuleta Water District	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.0000	5.0000	5.0000
La Plata County General	7.410	7.348	7.348	7.348	7.348	7.115	7.348	7.1150	7.1150	7.2040
La Plata County Human Services	0.380	0.443	0.442	0.442	0.442	0.675	0.442	0.6750	0.6750	0.5860
La Plata County R&B	0.710	0.710	0.710	0.710	0.710	0.710	0.710	0.7100	0.7100	0.7100
La Plata Water Conservancy	0.295	0.295	0.295	0.295	0.295	0.295	0.295	0.2950	0.2950	0.2950
LPC Palo Verde Pub Imp Distr No. 3	4.559	32.235	27.820	18.671	18.466	19.888	15.104	0.0570	0.0700	0.0000
LPC Palo Verde Pub Imp Distr No. 3 Bond	13.567	0.000	0.000	0.000	0.000	0.000	0.000	10.1510	12.3670	14.1450
Montezuma Dolores County Metropolitan Rec Dist	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.7770	0.7770	0.7770
Pine River Cemetary	0.150	0.150	0.150	0.150	0.150	0.150	0.150	0.1500	0.1500	0.1500
Pine River Library	2.501	2.500	2.500	2.500	4.000	4.000	4.000	4.0000	4.0000	4.0000
Purgatory Metropolitan	27.313	27.313	27.313	27.313	27.313	27.313	27.313	27.3130	27.3130	27.3130
Purgatory Metropolitan Subdistrict	15.000	15.000	15.000	15.000	15.000	15.000	15.000	15.0000	15.0000	15.0000
Southwest La Plata Library District	0.000	0.000	0.000	0.000	1.500	1.500	1.500	1.5000	1.5000	1.5000
Southwestern Water Conservancy	0.340	0.395	0.407	0.407	0.407	0.407	0.407	0.3470	0.3800	0.3560
Tamarron Metropolitan District	13.000	13.000	13.000	13.000	14.430	14.430	14.004	14.8100	14.8920	13.0080
Tamarron Metropolitan District Bond	37.000	37.000	37.000	37.000	41.070	41.070	39.857	42.1520	42.3840	44.4930
Twin Buttes Metro Dist No 2	0.000	0.000	0.000	0.000	0.000	0.000	0.000	20.0000	20.0000	20.0000
Twin Buttes Metro Dist No 2 Bond	0.000	0.000	0.000	0.000	0.000	0.000	0.000	50.0000	50.0000	35.0000
Ute Pass Water Dist Bond	0.000	0.000	0.000	0.000	0.000	0.000	0.000	6.8160	10.0000	10.0000
Total Direct and Overlapping Millages	**239.347**	**275.730**	**251.491**	**264.715**	**328.778**	**343.109**	**341.342**	**426.634**	**447.1320**	**438.8270**

Source: La Plata County Assessor's Office

Durango Fire Protection District
Principal Property Tax Payers
2016 - 2025

Taxpayer	2016 Taxable Assessed Value	2017 Taxable Assessed Value	2018 Taxable Assessed Value	2019 Taxable Assessed Value	2020 Taxable Assessed Value	2021 Taxable Assessed Value	2022 Taxable Assessed Value	2023 Taxable Assessed Value	2024 Taxable Assessed Value	2025 Taxable Assessed Value	Percentage of Total Assessed Value
Harvest Four Corners LLC					38,019,120	35,504,380	36,760,630	37,296,570	33,028,250	31,044,410	3.78%
Simcoe LLC					40,984,270	15,171,850	26,137,350	51,057,110	24,076,280	29,402,700	3.58%
Glacier Properties Associates LLC	2,959,130	3,765,900	4,269,100	5,542,680	5,665,550	5,902,630	5,703,520	7,150,930	7,906,420	8,964,310	1.09%
La Plata Electric Association Inc.	6,196,340	7,112,690	6,944,540	6,956,370	6,100,000	6,284,580	6,363,580	6,812,940	7,738,750	6,629,490	0.81%
Hilcorp San Juan LP			9,413,920	14,670,460	10,124,830	11,351,700	13,522,330	25,754,810	20,022,130	6,446,600	0.79%
Oldcastle SW Group Inc.				3,598,790	3,949,770	4,090,380	4,090,380	4,592,440	4,592,440	5,047,590	0.61%
Enduring Resources LLC			7,064,550	6,507,450	4,429,510		9,257,790	20,766,470	13,633,630	4,561,030	0.56%
Northwest Pipeline LLC								12,687,810	3,692,400	3,753,200	0.46%
Purgatory Recreation LLC	2,508,270	3,503,710	3,604,120	3,787,000	3,787,000	3,770,980	3,770,980	3,249,400	3,249,400	3,747,830	0.46%
Agile Space Industries										2,756,490	0.34%
Logos Operating LLC								4,803,320	2,794,420		
Simcoe LLC						13,155,780	13,153,180				
IKAV Energy Inc.					4,351,620	4,023,320	4,023,320				
Public Service CO of Colorado (Xcel)	2,795,880	3,828,500	3,931,030	3,639,110	3,561,800	3,521,870					
BP America Production	67,333,400	58,297,380	60,944,390	53,229,120							
BP America Production Co	5,524,550	5,600,090	5,592,260	6,153,740							
Enduring Resources LLC			3,887,340	3,765,150							
XTO Energy Inc	6,556,960	5,970,370	6,783,810								
Conoco Phillips Co	8,474,490	7,296,310									
Williams Four Corners LLC	4,292,830	3,943,670									
Glacier Properties Associates LLC		1,536,490									
Chevron Midcontinent LP	3,995,620										
	-	-	-	-	-	-	-	-	-	-	-
	110,637,470	100,855,110	112,435,060	107,849,870	120,973,470	102,777,470	122,783,060	174,171,800	120,734,120	102,353,650	12.47%

Source: La Plata County Assessors Office

Durango Fire Protection District
General Fund Property Tax Levies and Collections
2016 - 2025

Fiscal Year	Total Tax Levy for Year	Amount Collected	Percentage of Levy	Collections in Subsequent Years	Total Collections	Percentage of Levy
2016	3,634,503	3,588,243	98.73%	976	3,589,219	98.75%
2017	3,168,838	3,125,182	98.62%	2,038	3,127,220	98.69%
2018	4,507,223	4,445,630	98.63%	2,296	4,447,926	98.68%
2019	4,622,922	4,560,507	98.65%	(6,999)	4,553,508	98.50%
2020	4,792,463	4,723,896	98.57%	3,859	4,727,755	98.65%
2021	4,918,754	4,849,048	98.58%	7,246	4,856,294	98.73%
2022	4,970,956	4,871,429	98.00%	1,819	4,873,248	98.03%
2023	5,153,565	5,093,147	98.83%	1,756	5,094,903	98.86%
2024	6,719,783	6,675,323	99.34%	2,509	6,677,832	99.38%
2025	5,871,322	5,796,287	98.72%	-	5,796,287	98.72%

Source: Durango Fire Protection District

Durango Fire Protection District
Ratio of Annual Lease Purchase Obligation Expenditures to Total Governmental Expenditures
2025

Fiscal Year	Principal	Interest	Total Lease Payment	Total Governmental Expenditures	Ratio of Lease Payments to Total Governmental Expenditures
2024	$ 244,080	$ 294,531	$ 538,611	$ 27,252,936	1.98%
2025	$ 620,971	$ 456,250	$ 1,077,221	$ 26,362,340	4.09%

Source: Durango Fire Protection District

Durango Fire Protection District
Ratio of Net Lease Purchase Obligations to Assessed Value and Net Lease Purchase Obligation Per Capita
2025

Fiscal Year	Population (1)	Assessed Valuation	Net Lease Obligation	Percentage of Net Lease Obligations To Assessed Value	Net Lease Obligation Per Capita
2024	40,000	$ 737,557,740	$ 12,255,920	1.66%	$ 306
2025	40,000	$ 706,288,560	$ 11,634,949	1.65%	$ 291

Source: Durango Fire Protection District

(1) Estimate based on data from Colorado Division of Local Government, Demographic Section in cooperation with the U.S. Bureau of Census

La Plata County, Colorado
Demographic Data
2015 - 2024

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Population	54,300	54,884	55,034	55,731	55,509	55,673	56,179	56,571	56,421	56,841
Births	579	571	503	459	421	481	437	423	424	406
Deaths	345	351	353	338	345	371	439	464	416	440
Housing units	26,672	26,937	27,145	27,670	27,983	28,302	28,562	28,918	29,270	29,626
Households	22,522	22,856	23,015	23,380	23,346	23,575	23,792	24,090	24,383	24,688
Average household size	2.32	2.32	2.31	2.30	2.30	2.29	2.30	2.27	2.24	2.23
Registered voters	41,117	44,828	43,870	43,811	45,238	49,435	48,829	51,281	50,293	52,511
Employment	28,811	28,032	28,444	29,013	28,796	26,913	26,685	27,615	27,909	27,818
Unemployment	981	838	701	879	762	1,983	1,684	937	944	1,172
Unemployment rate	3.30%	2.90%	2.40%	2.90%	2.60%	6.90%	5.90%	3.30%	3.30%	4.00%
Total personal income (thousands)	2,919,347	2,891,368	2,892,615	3,144,411	3,279,907	3,379,815	3,676,317	4,069,082	4,369,611	4,604,423
Per capita personal income	53,767	52,678	52,540	56,394	58,995	60,705	65,442	71,921	77,474	81,031

Sources: Colorado Division of Local Government, Demographic Section in cooperation with the U.S. Bureau of Census
Federal Bureau of Labor Statistics
US Department of Commerce - Bureau of Economic Analysis

Accurate demographic information is not compiled for the District's service area. The District's service area covers a significant part of La Plata County including the county seat the City of Durango. Complete data for 2025 is not available as of this date.

Durango Fire Protection District
Principal Employers
2014 - 2023*

Employer	2014 Employees	2015 Employees	2016 Employees	2018 Employees	2019 Employees	2020 Employees	2023 Employees	2023 Percentage of Total County Employment
Southern Ute Indian Tribe	755	845	795	980	1,545	1,416	1,600	4.5%
Durango School District 9-R	601	632	853	1,011	788	943	998	2.8%
Mercy Medical Center	797	1,200	860	1,321	941	756	901	2.5%
Purgatory Recreation Management LLC	400	479	1,000		850	136	850	2.4%
Fort Lewis College	636	570	660	611	680	673	683	1.9%
La Plata County	326	401	434	458	395	422	445	1.3%
Wal Mart Stores, Inc.	365			322	322	338	437	1.2%
City of Durango	314		546	595	354	328	354	1.0%
Bayfield School District #10					390	226	216	0.6%
Rocky Mountain Chocolate Factory					190	190	200	0.6%
Crossfire		322	705	474				
Sky Ute Lodge and Casino	395	400	425	400				
Worldpay (formerly Mercury)	409	630	365	360				
BP America		221						
San Juan Basin Health								
Total	4,998	5,700	6,643	6,532	6,455	5,428	6,684	18.8%

Source: Region 9 Economic Development District of Southwest Colorado

Note: Accurate demographic information is not compiled for the District's service area. The District's service area covers a significant part of La Plata County including the county seat, the City of Durango. Data is from the Region 9 Economic Snapshot. Region 9 Economic Development District did not develop data on top employers for 2017 and has begun providing the economic snapshot every two years. The 2022 report contained top employers data for 2020 and the 2024 report contained top employer data for 2023. The 2026 report was not available as of the date of this report.

Durango Fire Protection District
Full-time Equivalent Employees
2016 - 2025

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Function										
Fire and EMS										
Firefighters and officers	54	54	58	66	69	76	80	83	86	90
Administrative staff	9	9	9	8	8	9	9	9	9	10
Operational support staff	12	12	13	13	13	13	13	13	13	14
Total Fire and EMS Full-time Employees	75	75	80	87	90	98	102	105	108	114

Source: Durango Fire Protection District

Durango Fire Protection District
Operating Indicators by Function
2016 - 2025

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Function										
Fire										
Structure and wildland fires	364	148	148	98	106	114	105	80	84	99
Hazardous conditions	109	121	91	164	126	169	183	256	259	264
EMS										
Emergency medical	4,127	3,713	3,807	3,865	3,939	4,634	4,785	4,920	4,742	4,729
Public Service Assistance	41	243	218	244	316	278	343	268	260	219
Good Intent Calls	-	761	843	740	734	787	793	722	721	731
False Alarms	441	265	287	301	260	302	348	366	409	384
Total Calls	5,082	5,251	5,394	5,412	5,481	6,284	6,557	6,612	6,475	6,426
Inspections	822	847	N/A	625	530	863	742	916	939	1,230

Source: Durango Fire Protection District

Note: In 2017 DFPD began using new software and started tracking Good Intent Calls. Due to a software changes the number of inspections performed in 2018 is unavailable.

Durango Fire Protection District
Capital Asset Statistics
2016 - 2025

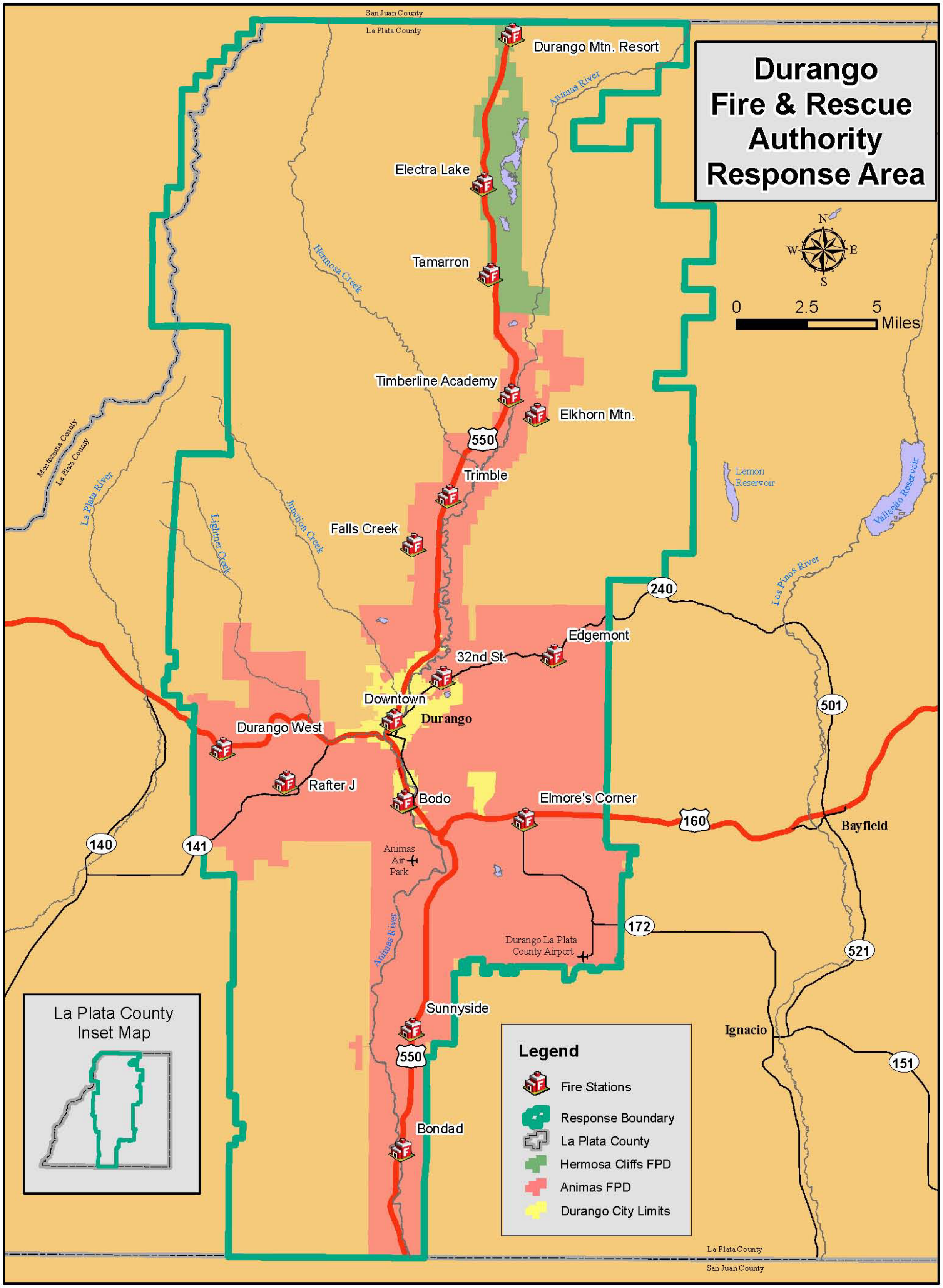
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Function										
Fire and EMS										
Fire stations										
Staffed stations	4	4	4	4	4	4	4	4	4	4
Volunteer	12	12	12	12	12	12	12	12	12	12
Administrative building	1	1	1	1	1	2	2	2	2	2
Fleet										
Engines	18	18	18	19	19	19	21	21	20	20
Tankers	9	9	9	9	9	9	10	10	10	9
75' aerials	2	2	2	2	2	3	3	3	4	4
Ambulances	8	9	9	9	10	11	10	13	12	12
Brush trucks	8	8	8	8	9	8	9	9	10	10
Rescue trucks	3	3	3	1	3	1	1	1	1	1
Other	33	33	34	28	37	37	40	40	40	42

Source: Durango Fire Protection District

Durango Fire Protection District
Calls by District
2025

2025 Calls by District	EMS	False Alarm	Fire	Hazardous Cond.	Public Service	Good Intent	Total
DFRA 1 - Bodo	407	42	10	22	23	66	570
DFRA 2 - Downtown	1,344	109	11	85	43	155	1,747
DFRA 3 - 32nd Street	802	103	10	53	61	100	1,129
DFRA 4 - Sunnyside	775	13	7	10	7	33	845
DFRA 5 - Edgemont	79	6	3	7	4	19	118
DFRA 6 - Trimble	185	15	7	18	17	30	272
DFRA 7 - Elmore's Corner	561	12	11	18	34	72	708
DFRA 8 - Rafter J	48	5	0	6	3	9	71
DFRA 9 - Durango West	64	7	5	9	2	22	109
DFRA 10 - Elkhorn Mountain	58	2	7	6	0	19	92
DFRA 11 - Bondad	38	0	7	4	1	15	65
DFRA 12 - Timberline	76	10	4	6	6	30	132
DFRA 13 - Falls Creek	19	3	1	2	1	7	33
DFRA 14 - Tamarron	24	13	2	7	1	16	63
DFRA 15 - Electra Lake	23	2	2	2	1	10	40
DFRA 16 - Durango Mtn. Resort	110	42	3	9	3	47	214
Mutual Aid	116	0	9	0	12	81	218
Total	**4,729**	**384**	**99**	**264**	**219**	**731**	**6,426**

Source: Durango Fire Protection District



Durango
Fire & Rescue
Authority
Response Area
N
W
E
S
0
2.5
5
Miles
San Juan County
La Plata County
Durango Mtn. Resort
Animas River
Electra Lake
Tamarron
Hermosa Creek
Timberline Academy
Elkhorn Mtn.
550
Trimble
Falls Creek
Junction Creek
Lightner Creek
La Plata River
Montezuma County
La Plata County
Lemon Reservoir
Vallecito Reservoir
Los Pinos River
240
Edgemont
32nd St.
Downtown
Durango
Durango West
Rafter J
Bodo
Elmore's Corner
160
501
Bayfield
140
141
Animas Air Park
172
Durango La Plata County Airport
521
Animas River
Sunnyside
550
Ignacio
151
Bondad
La Plata County
Inset Map
Legend
Fire Stations
Response Boundary
La Plata County
Hermosa Cliffs FPD
Animas FPD
Durango City Limits
La Plata County
San Juan County